# U.S. International Development Finance Corporation

**Annual Management Report** 

Fiscal Year 2024



dfc.gov

# U.S. INTERNATIONAL DEVELOPMENT FINANCE CORPORATION TABLE OF CONTENTS

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# U.S. INTERNATIONAL DEVELOPMENT FINANCE CORPORATION AGENCY HEAD LETTER

November 15, 2024



On behalf of the United States International Development Finance Corporation (DFC), it is my pleasure to provide you with the Corporation's Annual Management Report and Financial Statements, which provide important information about DFC's year-end financial results. The report reflects DFC's successful financial management and stewardship of taxpayer funds, as well as a steadfast commitment to accountability and transparency in all our programs and operations. Our financial strength and positioning allow DFC to be a leader and innovator in addressing international development challenges, while furthering the foreign policy priorities of the United States.

DFC has again successfully received an unmodified audit opinion which underscores our prudent management of exposure through sound underwriting and effective governance. Additionally, as required by OMB Circular No. A-136, I am pleased to

confirm with reasonable assurance the completeness and reliability of the data presented in the FY 2024 Annual Management Report. As of the end of FY 2024, DFC had a combined exposure of \$48.9 billion, DFC maintained corporate reserves of \$6.3 billion in Treasury securities, and DFC recorded a negative net cost of \$241 million. DFC achieved these excellent financial results by adding new commitments of \$12.1 billion to support private sector projects and companies across its range of products - debt financing, equity commitments, technical assistance, and political risk insurance.

Looking ahead to FY 2025, DFC plans to continue investing in projects that will address critical financing gaps in priority sectors and regions that align with U.S. development and foreign policy objectives. By leveraging its resources to stimulate private sector growth, DFC plays a pivotal role in helping bridge the \$40+ trillion infrastructure deficit in the developing world. To meet this objective, DFC will focus on five key sectors that drive strong economies, promote healthy populations, and foster stable societies.

Sincerely,

Scott A. Nathan Chief Executive Officer

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## BACKGROUND, MISSION, AND ORGANIZATION

The U.S. International Development Finance Corporation (DFC or Corporation) is the United States' development finance institution. DFC was launched in December 2019 with a mandate to partner with the private sector to finance solutions to the most critical challenges facing the developing world while advancing America's foreign policy goals abroad. DFC's transactions in developing markets directly further America's interest in working towards a prosperous, more equal world. Partnering with the private sector in these efforts is critical to marshaling the resources needed to expand access to finance, reliable energy, lifesaving healthcare, food security, and critical infrastructure and services. To learn more about our mission, organization, and background visit <a href="https://example.com/here-energy-learn-energ

DFC's organizational structure is designed to accomplish its mission and provide a framework supporting effective business operations, communications, and management controls. Led by the <u>Chief Executive Officer</u> with oversight by the <u>Board of Directors</u>, together they establish the overarching vision and strategic direction for the Corporation. In fiscal year (FY) 2024, DFC shifted to a departmental structure that reflects key enduring sector priorities, which comprise the bulk of its investments. For more information, refer to <u>Our People</u>.

## PERFORMANCE GOALS, OBJECTIVES, AND RESULTS

#### **OVERVIEW**

The Better Utilization of Investments Leading to Development (BUILD) Act (Public Law 115-254, Division F) provides DFC the authority to issue insurance or reinsurance, make loans and guaranties, and invest equity in investment funds and individual enterprises. In addition to these core programs, the BUILD Act provides the authority to offer a variety of technical assistance to DFC's projects.

DFC's program funding is deployed in coordination with the Executive Branch agencies charged with implementing the private sector-focused foreign assistance programs of the United States and is targeted to support developmental projects around the world. DFC is currently executing its first <a href="Strategic Plan">Strategic Plan</a> covering FYs 2022-2026. Subsequently, DFC published its 2023 <a href="Annual Report">Annual Report</a>, which details DFC's impact through investments.

#### WHAT DFC OFFERS

The tools available to DFC to support its goals are detailed below and correspond with the breakout of gross cost and revenue on DFC's Statements of Net Cost.

- Insurance DFC offers political risk insurance coverage against losses due to, but not limited to, currency inconvertibility, expropriation, and political violence including war and terrorism. DFC also offers reinsurance to increase underwriting capacity.
- Debt Financing DFC meets the long-term capital investment financing needs of any size business through
  providing loans and guaranties in a wide variety of industries such as critical infrastructure, energy,
  telecommunications, housing, agribusiness, financial services, and in projects that can achieve a positive
  developmental impact, including for underserved communities.
- Equity DFC makes equity investments in funds and invests direct equity into projects in the developing world which will have developmental impact or advance U.S. foreign policy. Equity investments can be highly developmental because of their ability to support early and growth-stage companies that would otherwise not be able to take on debt. For funds, it can be difficult to find investors willing to invest in companies in low and lower-middle income countries where projected returns may not be viewed as commensurate with the risks. As a financial tool, equity provides DFC with greater flexibility to invest in strategically aligned companies and funds, partner with other financial institutions, and enable companies to scale operations more efficiently to create greater development impact.

• Technical Assistance and Feasibility Studies — DFC's technical assistance and feasibility studies program accelerates project identification and preparation to better attract and support private investment in development. In most cases, grants will be designed to increase the developmental impact or improve the commercial sustainability of a project that has received, or may receive, DFC financing or insurance support. DFC determines the technical assistance, feasibility study, or training work to be provided, and the grant recipient selects an entity with relevant expertise and experience that will perform that work. In addition, the program provides technical assistance for certain development credit activities requested by other agencies by utilizing a competitively selected pool of contractors.

#### **KEY PERFORMANCE RESULTS**

#### **FY 2024 COMMITMENTS**

DFC's commitments reflect the pressing need to address many of the world's greatest challenges through the mobilization of private sector capital. With more than \$12.1 billion committed to new projects in FY 2024, DFC has increased its commitments markedly year-over-year since its establishment in 2019. The 181 new transactions across the globe in FY 2024 advance developmental impact and strategic priorities around the world. The commitments align with DFC's five priority sectors: energy, infrastructure, health, agribusiness, and small business support. DFC's investment portfolio demonstrates the agency's commitment to the underserved regions where DFC can maximize development impact and advance U.S. foreign policy objectives. A link to an interactive map of DFC's investments by country and type of investment can be found <a href="here">here</a>.

# ANALYSIS OF FINANCIAL STATEMENTS, FINANCIAL CONDITION, POSITION, AND RESULTS

Preparing DFC's principal financial statements is a vital component of sound financial management and is intended to provide accurate, accountable, and reliable financial information that is useful for assessing performance, allocating resources, and for decision making on focus areas for future programmatic emphasis.

DFC's management is responsible for the integrity and objectivity of the financial information presented in the principal financial statements. The principal financial statements of DFC include the consolidated balance sheets, statements of net cost, statements of changes in net position, and the combined statements of budgetary resources. The complete financial statements, including the independent auditor's reports, notes, and required supplementary information, are presented in section II: Financial Results.

Figure 1 presents a summary of essential financial metrics derived from the Consolidated Balance Sheets, Consolidated Statements of Net Cost, and Combined Statements of Budgetary Resources. The accompanying financial analysis highlights factors most crucial to DFC's operations and examines activities influencing significant changes in assets, liabilities, net position, costs, revenues, budgetary resources, and obligations.

#### **FINANCIAL POSITION**

# SUMMARY OF FINANCIAL POSITION AS OF, AND FOR THE YEARS ENDED SEPTEMBER 30, (Dollars in Thousands)

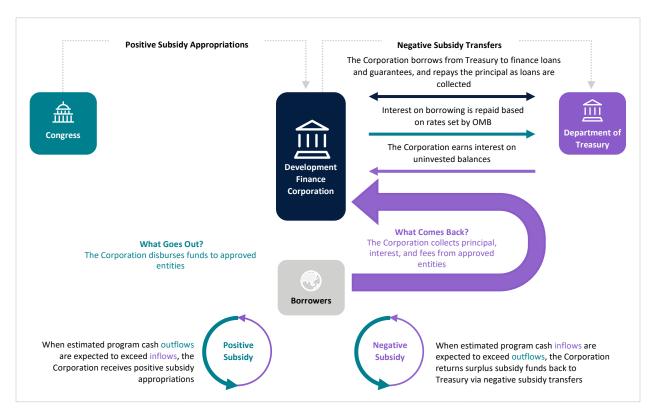
Balance Sheet	2024	2023	9	S Change	% Change
Assets					
Fund Balance with Treasury	\$ 4,186,060	\$ 3,041,884	\$ :	1,144,176	38%
Investments, Net	6,809,951	6,548,937		261,014	4%
Loans Receivable, Net	11,677,404	10,242,062	:	1,435,342	14%
Other	378,415	189,638		188,777	100%
Total Assets	\$ 23,051,830	\$ 20,022,521	\$ 3	3,029,309	15%
Liabilities					
Debt	\$ 12,314,215	\$ 10,497,580	\$ :	1,816,635	17%
Liabilities to the General Fund of the U.S.					
Government	859,779	580,530		279,249	48%
Other	1,127,796	882,568		245,228	28%
Total Liabilities	14,301,790	11,960,678	- :	2,341,112	20%
<b>Total Net Position</b>	8,750,040	8,061,843		688,197	9%
<b>Total Liabilities and Net Position</b>	\$ 23,051,830	\$ 20,022,521	\$ 3	3,029,309	15%
Net Position	2024	2023	,	S Change	% Change
Total Unexpended Appropriations	\$ 1,074,930	\$ 674,382	\$	400,548	59%
Cumulative Results of Operations	7,675,110	7,387,461		287,649	4%
Net Position	\$ 8,750,040	\$ 8,061,843	\$	688,197	9%
Net Cost	2024	2023	\$ 0	Change	% Change
Gross Costs	\$ 379,516	\$ 240,778	\$	138,738	58%
Less: Earned Revenue	(620,964)	(581,672)		(39,292)	7%
Net Cost of Operations	\$ (241,448)	\$ (340,894)	\$	99,446	(29)%
Budgetary Resources	2024	2023	\$ (	Change	% Change
Unobligated Balance from Prior Year Budget				_	
Authority	\$ 7,787,871	\$ 7,135,854	\$	652,017	9%
Appropriations	1,206,615	1,236,707		(30,092)	(2)%
Borrowing Authority	7,630,465	6,424,983	:	1,205,482	19%
Spending Authority from Offsetting Collections	2,214,778	1,670,355		544,423	33%
<b>Total Budgetary Resources</b>	\$ 18,839,729	\$ 16,467,899	\$ 2	2,371,830	14%

Figure 1: FY 2024 Consolidated Balance Sheets, Consolidated Statements of Net Cost and Combined Statements of Budgetary Resources

#### SIGNIFICANT FACTORS INFLUENCING FINANCIAL RESULTS

The long-term cost to the government for direct loans and loan guaranties, other than for general administration of the programs, is referred to as "subsidy cost." Under the Federal Credit Reform Act (FCRA), direct loan and loan guaranty subsidy costs are determined as the estimated net present value of the future projected cash flows in the year the loan is obligated. Subsidy costs are reestimated on an annual basis. DFC's financial results are dominated by these estimates of subsidy costs and year-to-year adjustments to the valuation of its finance portfolio.

The diagram below illustrates how DFC manages its credit activities through a system of subsidies and transfers. Positive subsidy appropriations are received from Congress when anticipated program cash outflows exceed inflows, allowing DFC to disburse loans to qualified borrowers. Conversely, when cash inflows are expected to surpass outflows, DFC engages in negative subsidy transfers, repaying the U.S. Department of the Treasury (Treasury) for loans borrowed to finance its activities. This process ensures that DFC operates within a balanced financial framework, managing both the inflows and outflows of funds to maintain its financial integrity and achieve its operations goals.



## **SUBSIDY COSTS OF NEW DISBURSEMENTS**

To calculate subsidy costs for new loans or guaranties, estimates are developed of the expected future cash outflows and inflows of the direct loan or loan guaranty. Historical information and various assumptions are used, including the probabilities of default, borrower prepayments, DFC recoveries of funds from past defaults, as well as the projected timing of these events, to make informed predictions about expected future cash flows. These expected cash flows are then discounted to determine the net present value of the cash flows. If the present value of estimated cash outflows exceeds estimated cash inflows, there is a positive subsidy cost, which is a cost to the Federal government. If the present value of estimated cash inflows exceeds estimated cash outflows, that is recorded as a negative subsidy, which is a benefit to the Federal government. When loans are disbursed, DFC recognizes this subsidy cost (or negative subsidy) in the Statements of Net Cost.

#### **REESTIMATED SUBSIDY COSTS**

The data used for subsidy cost estimates are updated—or reestimated—annually at the end of each fiscal year to reflect actual loan performance and to incorporate any changes in expectations about future loan performance. The following are the primary drivers of DFC's annual reestimated subsidy costs.

#### **Reevaluation of Risk Ratings**

Repayment risk is the risk that a borrower will not pay according to the original agreement and DFC may eventually have to write off some, or all, of the obligation. Repayment risk is primarily composed of credit and political/country risk, which may be defined as follows:

- Credit Risk: The risk that a borrower may not have sufficient funds to make loan and fee payments or may not be willing to make payments, even if sufficient funds are available.
- Political Risk/Country Risk: The risk that payment may not be made to DFC, its guarantied lender, or its insured due to factors such as war, nationalization of a borrower's property, or refusal to permit access to property.

#### **Updates to Loan Level Discount Rates**

Discount rates are used to calculate the net present value of the estimated cash flows to determine the subsidy cost. In accordance with the Office of Management and Budget (OMB) Circular No. A-11, DFC uses the OMB's Credit Subsidy Calculator (CSC) to calculate the discount rates. When loan and loan guaranty agreements are initiated and obligated, an initial discount rate is used to calculate estimated cash flows. At the end of each fiscal year, revised rates are calculated for loans that became at least 90 percent disbursed in the current fiscal year. The new discount rates are calculated by the CSC using actual loan activity, updated forecasts, and all available actual interest rates. The updated discount rates are used to calculate the reestimated cash flows.

#### **Updates to Interest Rates**

For loans with variable interest rates charged to the borrower, the original cash flow projections are adjusted to incorporate the actual interest rate(s) prevailing during the year(s) of disbursement and are subsequently adjusted after the end of each year for loans that are outstanding.

#### **Updates to Projected Cash Flows with Actual Data**

Projected cash flows need to be updated due to differences between the original projections, and the amount and timing of cash flows that are expected based on actual experience. DFC uses loan-level accounting transactions that are captured in the general ledger for the current year of the cash flows. This actual data replaces the projections developed from the prior year reestimates to develop more accurate assumptions of future cash flows from disbursements, collections of principal, interest, fees, and recoveries.

#### **INSURANCE PROGRAM CLAIMS**

Insurance claims are assessed for probability of becoming an actual payment, and when payment is probable, claims are recorded, net of estimated recoveries, as expenses on the Consolidated Statement of Net Cost, and as Insurance and Guaranty Program Liabilities on the Consolidated Balance Sheet. In FY 2024, DFC recorded new insurance claims of approximately \$5 million, compared to approximately \$6 million in FY 2023. In FY 2024, \$10 million of insurance claims were paid.

#### **EQUITY VALUATIONS**

DFC's equity investments are valued in accordance with accounting standards that require recording unrealized gains and losses during the year. Unrealized gains and losses result from recording adjustments to the valuation of the investments and are not the result of selling or disposing of the investments. The unrealized gains and losses are recorded on the Consolidated Statements of Net Cost and can change year to year depending on the performance of the individual investments. In FY 2024 and FY 2023, several of the investments have been adjusted to net asset value as determined by the fund manager and provided to DFC. DFC recorded approximately \$10 million in net unrealized loss on investments in FY 2024 and \$1 million in net unrealized gains on investments in FY 2023.

#### CONSOLIDATED BALANCE SHEETS

The <u>Consolidated Balance Sheets</u> represent DFC's financial condition at the end of the fiscal year. The Consolidated Balance Sheets show the Corporation's financial position as of September 30, 2024, and September 30, 2023. It displays amounts in three primary categories.



#### **BALANCE SHEET COMPONENTS FY 2024 AND FY 2023**

(DOLLARS IN THOUSANDS)

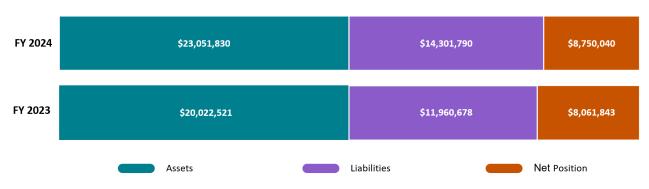


Figure 2: Consolidated Balance Sheet Components Over Time

#### **ASSETS**

DFC's assets are primarily composed of Loans Receivable, Net; Investments, Net and Fund Balance with Treasury (FBwT).

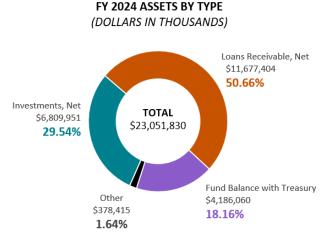


Figure 3: FY 2024 Assets by Type

The largest category of assets in FY 2024 is Loans Receivable, Net, which represents money owed to DFC for loans it made to support its development priorities. DFC's loan portfolio generates loan interest and fees for DFC. The value of the receivable is based on the net present value of the expected future cash flows for loans made after FY 1991. For loans made prior to FY 1992, loans are valued based on the expected future cash flow. DFC estimates future cash flows for direct loans and loan guaranties using economic and financial credit subsidy models (for more information, refer to Significant Factors Influencing Financial Results). In FY 2024, DFC's Loans Receivable, Net balance increased by \$1.4 billion due to the expansion of DFC's investment capacities provided under the BUILD Act.

Investments, Net are comprised of Treasury Market-based Securities and equity investments. DFC has the authority to invest funds derived from revenue related to its insurance programs, in order to support possible future insurance payments. DFC invests these funds in Treasury Securities, which are stable investments that earn a return of between 0.613% and 7.5%. DFC's investments in Treasury securities have increased by approximately \$44 million due to accrued interest receivable on the securities and the investment of fees from the insurance program. To understand more about DFC's insurance, see Note 15.

Equity investments are another tool that DFC uses to invest in programs and projects to support its mission and goals. In FY 2024, DFC disbursed an additional \$259 million in new equity investments and recorded approximately \$4 million

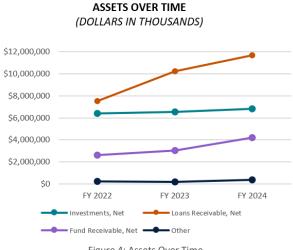


Figure 4: Assets Over Time

in net unrealized loss and revenue on investments. Equity investments are critical to advancing development, particularly to support young, innovative businesses that may not be able to take on debt, or investment funds that have deep expertise in developing markets and where DFC can mobilize more private capital. By investing in equity, DFC can bring its expertise and U.S. interests to a project early in a project or company's lifecycle.

As investments are made in the future, they will increasingly drive financial performance due to market and other factors affecting investment values. DFC leverages decades of institutional experience investing in Investment Funds and comparable deals to ensure DFC is making sound investments while balancing its development objectives.

FBwT, the Federal government equivalent of cash, is made up of Congressional appropriations, loan disbursements and collections, and interest and fee collections. The increase of approximately \$1.1 billion in FBwT is due to increases in appropriated resources provided to fund DFC's financing and equity programs, increases in collections on existing loans, and increases in earning from DFC's direct loan and loan guaranty programs, offset by increases in operating costs.

In FY 2024, DFC is reporting a \$814 million Loan Guarantee Liability as part of Other Liabilities on the Consolidated Balance Sheet.

#### LIABILITIES

DFC's liabilities are primarily composed of Debt in the form of Borrowings from Treasury, and the Liability to the General Fund of the U.S. Government.

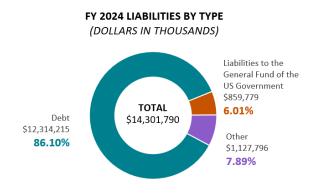


Figure 5: FY 2024 Liabilities by Type

Debt is DFC's largest liability balance, and represents amounts borrowed from the Treasury to fund loans, as discussed above for the Loans Receivable. DFC pays interest to the Treasury on the borrowings until DFC pays the funds back to the Treasury. DFC's debt balance has increased by \$1.8 billion from FY 2023 to FY 2024, which is reflected in offsetting increase in Loans Receivable in FBwT.

DFC's Liability to the General Fund of the U.S. Government are amounts owed to the Treasury for downward reestimates payable to the Treasury in the next fiscal year. The liability is reduced when the OMB provides authority for DFC to transfer the funds. For more information, refer to the discussion of Reestimated Subsidy Costs.

Other Liabilities primarily consists of DFC's Loan Guaranty Liability in FY 2024 of \$814 million. In FY 2023, DFC reported a Loan Guaranty Liability of \$710 million.

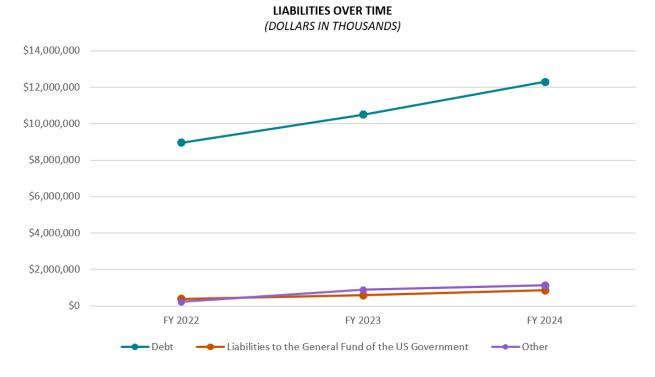


Figure 6: Liabilities Over Time

#### CONSOLIDATED STATEMENTS OF NET COST

The <u>Consolidated Statements of Net Cost</u> measure the program costs to the taxpayer. In FY 2024, DFC had net income of \$241 million. In FY 2023, DFC had had net income of \$341 million. When DFC generates more revenue than its gross costs it results in net income (or negative Net Cost), whereas when DFC incurs more gross costs than revenue it results in net cost. The decrease in net cost was primarily driven by the following:

- In FY 2024, DFC recorded a net downward reestimate of \$308 million compared to FY 2023 when DFC recorded a net downward reestimate of \$103 million.
- Negative subsidy earnings, net of positive subsidy costs, decreased by approximately \$171 million.

DFC categorizes cost and revenue into four major programs: 1) Insurance, 2) Debt Financing, 3) Equity, and 4) Technical Assistance.

CONSOLIDATED STATEMENTS OF NET COST

## (DOLLARS IN THOUSANDS) \$700,000 \$600,000 \$500,000 \$400,000 \$620,964 \$300,000 \$581,672 \$465,399 \$448,924 \$200,000 \$379,516 \$240,778 \$100,000 Ś0 FY 2022 FY 2023 FY 2024 ■ Total Earned Revenue ■ Total Gross Costs

Figure 7: Consolidated Statements of Net Cost

#### **INSURANCE**

DFC's revenue over costs for its insurance program was \$144 million in FY 2024 and \$124 million in FY 2023. The increase in net revenue was driven by an increase in earned revenue. DFC provides Political Risk Insurance for overseas investments against several risk types. For detailed information about the insurance program, refer to Note 15 in the Financial Section. Administrative expenses include allocations of indirect operating costs that support the insurance program.

## INSURANCE PROGRAM (DOLLARS IN THOUSANDS)

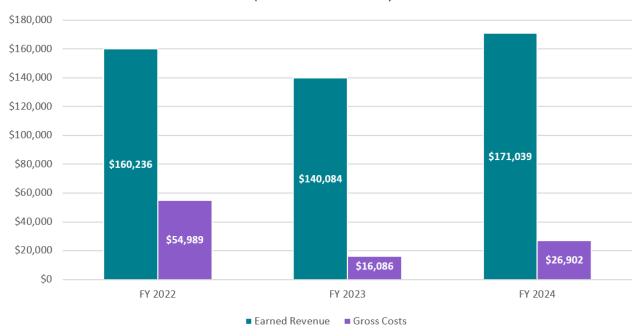


Figure 8: Insurance Program

#### **DEBT FINANCING**

The debt financing program had a net income in FY 2024 of \$174 million, compared to net income in FY 2023 of \$261 million. The decrease was driven primarily by an increase in gross operating costs and subsidy costs. In FY 2024 DFC recorded a net downward reestimate of \$308 million, in comparison to a net downward reestimate of \$103 million recorded in FY 2023. The debt financing program also had a \$21 million increase in fees and interest revenue partially offset by increases in administrative execution costs.

For additional explanations of subsidy and how loans are valued, see Significant Factors Influencing Financial Results.

## **DEBT FINANCING PROGRAM** (DOLLARS IN THOUSANDS) \$700,000 \$600,000 \$500,000 \$400,000 \$626,530 \$300,000 \$541,444 \$476,780 \$431,813 \$200,000 \$365,826 \$302,874 \$100,000 \$0 FY 2022 FY 2023 FY 2024 ■ Total Earned Revenue and Subsidy ■ Gross Costs & Reestimates

Figure 9: Debt Financing Program

#### **EQUITY**

In FY 2024, DFC recognized approximately \$10 million in net unrealized loss on investments as reflected on the Consolidated Statements of Net Cost, compared to \$1 million in unrealized gains in FY 2023. The Equity program also generated \$6 million of revenues from dividends on DFC's equity investments in FY 2024 compared to \$9 million in dividend revenues in FY 2023. The increase in expenses was driven by an expanding equity office that is building up the infrastructure for DFC's future equity investments.

# **EQUITY PROGRAM** (DOLLARS IN THOUSANDS)

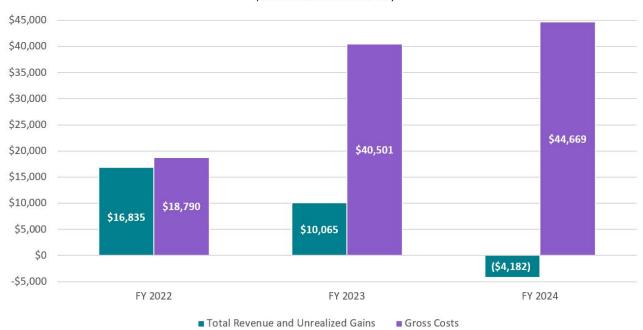


Figure 10: Equity Program

#### **COMBINED STATEMENTS OF BUDGETARY RESOURCES**

In accordance with Federal statutes and regulations, DFC may incur obligations and make payments to the extent it has budgetary resources to cover such items. The <u>Combined Statements of Budgetary Resources</u> (SBR) are divided into four sections: 1) Budgetary Resources; 2) Status of Budgetary Resources; 3) Net Outlays; and 4) Disbursements.

#### **BUDGETARY RESOURCES**

Displays the sources of DFC's funding, such as appropriations from Congress, collections from the public and other agencies, and authority to borrow from the Treasury.

#### STATUS OF BUDGETARY RESOURCES

Displays the status of the funding, such as whether the sources have been obligated for use, or if they were not obligated. Unobligated sources are displayed as funds that are apportioned for use, unapportioned for use, or expired.

#### **SOURCES OF FUNDING**

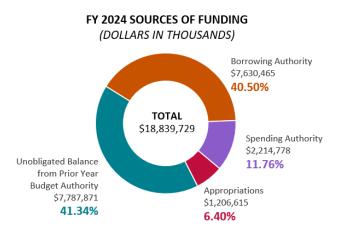


Figure 11: FY 2024 Sources of Funding

In FY 2024, DFC's largest source of funding was the Unobligated Balance from Prior Year Budget Authority which includes unused budget authority since DFC's inception, including collections from DFC's insurance program, revenues from investments, prior year recoveries of obligations, as well as Budget Authority transferred in from Overseas Private Investment Corporation (OPIC) and United States Agency for International Development (USAID) under the BUILD Act to continue administering the programs, loans, and loan guaranties from the respective agencies.

Borrowing Authority allows DFC to borrow funds from the Treasury to make its loans. The borrowings are reflected on the balance sheet as <u>Debt</u>, and the loans

are reflected on the balance sheet as <u>Loans Receivable</u>, <u>Net</u>. DFC's increase in Borrowing Authority in FY 2024 is due to expansion of DFC's Debt Financing program.

#### DFC receives the following appropriations:

- Annual appropriations from the General Fund to fund subsidy on loans and loan guaranties, equity, technical assistance, and for operations. Except for the appropriation for the Office of the Inspector General, DFC reduces its annual appropriation from the General Fund, in an amount equal to offsetting collections received during the fiscal year. In FY 2024, DFC received \$983 million in annual appropriations and reduced it by \$264 million, resulting in a net appropriation from the General Fund of \$719 million. In FY 2023, DFC received \$1,010 million in annual appropriations and reduced it by \$387 million, resulting in a net appropriation from the General Fund of \$623 million.
- Permanent and indefinite appropriations are made available to DFC to pay for upward reestimates of subsidy on loans and loan guaranties. In FY 2024, DFC received \$478 million in permanent and indefinite appropriations to pay for upward reestimates compared to \$614 million in FY 2023.

#### STATUS OF FUNDING

New obligations and Upward Adjustments represent direct loan commitments, related positive and negative subsidy commitments, contractual commitments, and other reservations of funds to operate the agency to meet its mission and goals. New Obligations and Upward Adjustments increased by approximately \$1.4 billion in FY 2024 mainly due to increases in direct loans obligated, as DFC continues to expand the Debt Financing Program through direct loans.

Unobligated unapportioned funds are mostly from funds transferred in from OPIC's Insurance program. \$6.3 billion of these funds are represented on the Balance Sheet as investments in Treasury securities.

#### (DOLLARS IN THOUSANDS) **New Obligations** and Upward Adjustments \$10,127,894 TOTAL 53.76% Unobligated -\$18,839,729 Unapportioned \$8,273,786 43.92% Unobligated -Apportioned Unobligated - Expired \$381,162 \$56,887 2.02% 0.30%

**FY 2024 STATUS OF FUNDING** 

Figure 12: FY 2024 Status of Funding

#### **NET OUTLAYS**

Net Outlays displays budgetary outlays for DFC, reduced by collections of interest, fees, and other revenue. In FY 2024, DFC had net outlays of \$675 million, compared to \$591 million in FY 2023. Net Outlays were further reduced by Distributed Offsetting Receipts of \$563 million and \$399 million in fiscal years 2024 and 2023, respectively. Distributed Offsetting Receipts include downward reestimates on direct loan and loan guaranty programs that DFC pays to the Treasury.

# **OUTLAYS, NET AND DISTRIBUTED OFFSETTING RECEIPTS** (DOLLARS IN THOUSANDS) \$675,084 \$700,000 \$563,238 \$600,000 \$590,673 \$500,000 \$426,222 \$398,962 \$400,000 \$410,126 \$300,000 \$200,000 \$100,000 Ś0 FY 2022 FY 2023 FY 2024 Distributed Offsetting Receipts Outlays, Net

Figure 13: Outlays, Net and Distributed Offsetting Receipts

#### **DISBURSEMENTS**

Non-budgetary disbursements are related to direct loans and loan guaranty programs covered under the FCRA. DFC had net disbursements of \$1.2 billion in FY 2024 and \$1.6 billion in FY 2023 for direct loan and loan guaranty programs. The disbursements for loans and claim payments are offset by collections, including, but not limited to, collections of loan principal and loan interest, collections of fees and subsidy. These are displayed separately from Net Outlays because the disbursements are excluded from U.S. budget surplus or deficit totals.

#### LIMITATIONS OF THE FINANCIAL STATEMENTS

The financial statements have been prepared to report the financial position, financial condition, and results of operations of DFC, consistent with the requirements of 31 U.S.C. § 3515(b). The statements are prepared from records of Federal entities in accordance with Federal generally accepted accounting principles (GAAP) and the formats prescribed by OMB. Reports used to monitor and control budgetary resources are prepared from the same records. Users of the statements are advised that the statements are for a component of the U.S. Government.

## ANALYSIS OF SYSTEMS, CONTROLS, AND LEGAL COMPLIANCE

#### FISCAL YEAR 2024 CHIEF EXECUTIVE OFFICER STATEMENT OF ASSURANCE

The management of the U.S. International Development Finance Corporation (DFC) is responsible for establishing, maintaining, evaluating, and reporting on the agency's internal controls consistent with the objectives of the Federal Managers' Financial Integrity Act of 1982 (FMFIA).

In accordance with FMFIA and the guidance contained within Office of Management and Budget (OMB) Circular No. A-123, Management's Responsibility for Enterprise Risk Management and Internal Control, DFC management monitored and evaluated risks and the effectiveness of its internal control over the efficiency and effectiveness of operations, reliability of reporting, and compliance with applicable laws and regulations, including considerations of fraud risk.

DFC provides reasonable assurance that its internal controls over operations, reporting, and compliance met the objectives of agency management, complied with applicable requirements, and were operating effectively as of September 30, 2024. DFC did not identify any material weaknesses in the design or operating effectiveness of the controls.

Scott A. Nathan

**Chief Executive Officer** 

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U.S. International Development Finance Corporation

#### SUMMARY OF INTERNAL CONTROL ASSESSMENT

In FY 2024, DFC continued to exhibit strength and increasing maturity in its risk and control environments. DFC evaluated its entity and transaction level internal controls using a risk-based assessment approach that was adopted by the agency's Senior Management Council and developed pursuant to OMB Circular No. A-123, *Management's Responsibility for Enterprise Risk Management and Internal Controls* and its associated guidance. Risk was assessed both at the enterprise and business process levels based on both quantitative as well as qualitative factors, including but not limited to financial materiality, mission orientation, the complexity and frequency of transactions, and exposure to fraud. DFC continues to test the design and operating effectiveness of its controls pursuant to a rotational testing plan that is influenced by recurring updates to agency risk assessments. No material weaknesses in internal control were identified in FY 2024, and the results of this year's activities, combined with management's role in the daily execution and monitoring of internal controls, allows the agency to assert there is reasonable assurance that internal controls were properly designed and operating effectively during the year to support efficient and effective operations, reliability of reporting, and compliance with laws and regulations.

#### SYSTEMS COMPLIANCE

DFC's Financial Management unit establishes funds controls in the Oracle financial system. All obligations are centralized in the Oracle system, and through those processes, DFC maintains control of its funding. Lending records and operations are maintained in an Oracle extension with direct integration to Oracle Government Financials.

#### **LEGAL COMPLIANCE**

#### **Anti-Deficiency Act**

DFC maintains compliance with the Anti-Deficiency Act (codified as amended in 31 U.S.C. §§ 1341, 1342, 1351, 1517) through several tiers of process and system controls to maintain funds control. Apportionments are developed in consultation with OMB and designed to provide DFC with funds consistent with DFC's authorities in appropriations and authorizing legislation. DFC's financial management system records apportionments and establishes automated funds controls. All obligations are centralized in the financial management system, and through those processes, DFC maintains control of its funding. In FY 2024, DFC exceeded the amount of an apportionment for equity investments but remained within the appropriated and available budgetary authority. DFC has implemented the necessary business process changes and controls to ensure funds controls are maintained at the apportionment level as well as appropriated level in the future.

#### Federal Credit Reform Act of 1990

The Federal Credit Reform Act (FCRA) of 1990 (2 U.S.C. § 661, et seq.) establishes the accounting, budgeting, analysis, and display of loans and guaranties (i.e. Credit Reform). Credit Reform is therefore central to the budgetary and financial operation of the Corporation and its operations with the Treasury. The Corporation maintains several key processes and platforms in support of its Credit Reform implementation, and maintains data and modeling capabilities for each stage of its life cycle from budgetary formulation, to obligation, and throughout actual execution to ensure DFC maintains compliance with FCRA.

#### **FUTURE FOCUS INFORMATION**

As DFC moves past its first five years, it looks forward to working with its stakeholders to assess the breadth and depth of the first five successful years and the impact DFC made and to set the organization up for even greater success over the next five years, and beyond.

Throughout 2025, DFC will work with Congress to chart a path forward that delivers on the promise of the BUILD Act and DFC's mandate to drive development impact, advance foreign policy priorities, and strengthen national security

through the mobilization of capital. The reauthorization process presents an opportunity to finetune DFC's strategy and tools, to engage with its diverse partners, and to retain and attract the talent required to further drive private sector solutions to the world's most critical challenges.

Moving forward, DFC remains committed to working where United States' values and interests intersect, ensuring that the fruits of its work remain values-driven, sustainable, transparent, top-quality, and built to endure.

#### **CLIMATE-RELATED RISKS**

Climate action is one of the key objectives of the DFC, as stated in the DFC Strategic Plan for 2022-2026. DFC established a <u>Climate Action Plan</u> in 2021 pursuant to Executive Order 14008, Tackling the Climate Crisis at Home and Abroad. At a project level, DFC has been incorporating climate change resiliency assessments since 2015 in response to Executive Order 13677. DFC publishes <u>Climate Adaptation Reports</u> to report on its progress against its Climate Action Plan, in accordance with Executive Order 14057.



#### **MEMORANDUM:**

**DATE**: November 15, 2024

TO: MR. SCOTT NATHAN

CHIEF EXECUTIVE OFFICER

MS. MILDRED CALLEAR

VICE PRESIDENT AND CHIEF FINANCIAL OFFICER

**FROM:** Mr. Anthony "Tony" Zakel

Inspector General

SUBJECT: DFC's Consolidated Financial Statements for Fiscal Years 2024 and 2023

(Report Number DFC-25-001-C)

Enclosed is the Fiscal Year 2024 Consolidated Financial Statement opinion audit report. We contracted with the independent public accounting firm RMA Associates, LLC (RMA) to audit the consolidated financial statements of the United States International Development Finance Corporation (DFC) for the fiscal years ended September 30, 2024 and 2023, report on internal control over financial reporting, and report on compliance with laws and other matters. The contract required the audit to be performed in accordance with U.S. generally accepted auditing standards, Office of Management and Budget audit guidance, and the Government Accountability Office's and Council of the Inspectors General on Integrity and Efficiency's Financial Audit Manual.

## In its audit of DFC, RMA reported

- the consolidated financial statements were fairly presented, in all material respects, in accordance with U.S. generally accepted accounting principles;
- no material weaknesses<sup>1</sup> and no significant deficiencies<sup>2</sup> in internal control over financial reporting; and
- no reportable noncompliance with provisions of laws tested and other matters.

RMA is responsible for the attached auditor's report dated November 15, 2024 and the conclusions expressed therein. We do not express opinions on DFC's consolidated financial statements, or report on internal control over financial reporting, or report on compliance and other matters.

Anthony "Tony" Zakel Inspector General

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U.S. International Development Finance Corporation

<sup>&</sup>lt;sup>1</sup> A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

<sup>&</sup>lt;sup>2</sup> A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.



## Independent Auditor's Report

Chief Executive Officer, Chief Financial Officer, and Inspector General United States International Development Finance Corporation

## Report on the Audit of the Consolidated Financial Statements

## **Opinion**

We have audited the accompanying financial statements of the United States International Development Finance Corporation (DFC), which comprise the consolidated balance sheets as of September 30, 2024 and 2023, and the related consolidated statements of net cost, statement of changes in net position, and the combined statements of budgetary resources, for the years then ended, and the related notes to the financial statements (collectively referred to as 'consolidated financial statements').

In our opinion, the consolidated financial statements referred to above present fairly, in all material respects, the financial position of the DFC as of September 30, 2024 and 2023 and its net cost, changes in net position, and combined budgetary resources for the years then ended, in accordance with U.S. generally accepted accounting principles.

## Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, and the Office of Management and Budget (OMB) Bulletin No. 24-02, *Audit Requirements for Federal Financial Statements*. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Consolidated Financial Statements section of our report. We are required to be independent of the DFC and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

## Responsibilities of Management for the Consolidated Financial Statements

Management is responsible for the preparation and fair presentation of the consolidated financial statements in accordance with U.S. generally accepted accounting principles, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of consolidated financial statements that are free from material misstatement, whether due to fraud or error.



## Auditor's Responsibilities for the Audit of the Consolidated Financial Statements

Our objectives are to obtain reasonable assurance about whether the consolidated financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and OMB Bulletin No. 24-02, will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the consolidated financial statements.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and OMB Bulletin No. 24-02 we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the consolidated financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the DFC's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

## Required Supplementary Information

U.S. generally accepted accounting principles require management's discussion and analysis be presented to supplement the consolidated financial statements. Such information is the responsibility of management and, although not a part of the consolidated financial statements, is required by the Federal Accounting Standards Advisory Board who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic, or historical context.



We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the consolidated financial statements, and other knowledge we obtained during our audit of the consolidated financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

# Other Information

Management is responsible for the other information included in the Annual Management Report. The other information comprises the *Table of Contents*, *Agency Head Letter*, *Inspector General's Transmittal Letter*, *Other Information Section*, *and Appendix* but does not include the consolidated financial statements and our auditor's report thereon. Our opinion on the consolidated financial statements does not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the consolidated financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the consolidated financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

## **Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements as of and for the year ended September 30, 2024, we considered the DFC's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the consolidated financial statements, but not for the purpose of expressing an opinion on the effectiveness of the DFC's internal control. Accordingly, we do not express an opinion on the effectiveness of the DFC's internal control. We did not test all internal controls relevant to operating objectives as broadly defined by the Federal Managers' Financial Integrity Act of 1982.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's consolidated financial statements will not be prevented, or detected and corrected, on a timely basis.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit, we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.



## **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the DFC's consolidated financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, and contracts, noncompliance with which could have a direct and material effect on the consolidated financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters required to be reported under *Government Auditing Standards*.

## **DFC's Response to Audit**

DFC's response to our audit can be found in <u>Exhibit I</u>. DFC's response was not subject to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

# Purpose of the Other Reporting Required by Government Auditing Standards

The purpose of the communication described in the Report on Internal Control over Financial Reporting and Report on Compliance and Other Matters sections of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the DFC's internal control or compliance. This section is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the DFC's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Arlington, VA

November 15, 2024

RMA Associates



**Exhibit 1: DFC Response** 



MEMORANDUM November 12, 2024

TO: Anthony Zakel

Inspector General

DFC – Office of the Inspector General

FROM: Mildred Callear Wildred Callear

Vice President and Chief Financial Officer

SUBJECT: DFC's Management Comments to "DFC's Consolidated Financial Statements for Fiscal Year 2024 (Report Number DFC-25-001-C)"

DFC wishes to thank the Office of the Inspector General (OIG) for the deep level of collaboration and cooperation that was realized throughout this audit yet again this year. As stewards of federal funds, DFC takes very seriously its responsibility to uphold high standards of internal control over financial reporting. We greatly appreciate the recognition from RMA Associates that DFC's financial statements fairly present the financial position of DFC for FY 2024.

# **CONSOLIDATED BALANCE SHEETS**

(dollars in thousands) As of September 30,		2024	(R	eclassified) 2023
Assets				
Intragovernmental:				
Fund Balance with Treasury (Note 2)	\$	4,186,060	\$	3,041,884
Investments, Net (Note 3)	•	6,281,015	,	6,237,010
Accounts Receivable, Net (Note 4)		22,331		21,627
Total Intragovernmental		10,489,406		9,300,521
With the Public:				
Accounts Receivable, Net (Note 4)		214,400		167,807
Loans Receivable, Net (Note 5)		11,677,404		10,242,062
General Property, Plant and Equipment, Net (Note 6)		141,684		21
Advances and Prepayments (Note 7)		-		183
Investments, Net (Note 3)		528,936		311,927
Total With the Public		12,562,424		10,722,000
Total Assets	\$	23,051,830	\$	20,022,521
Liabilities (Note 8)				
Intragovernmental:				
Debt (Note 9)	\$	12,314,215	\$	10,497,580
Advances from Others and Deferred Revenue (Note 10)		966		1,267
Other Liabilities:				
Liability to the General Fund of the U.S. Government for Other Non-Entity Assets (Note 11)		859,779		580,530
Other Liabilities (Note 12)		759		390
Total Intragovernmental		13,175,719		11,079,767
With the Public:	-	20,270,720	-	
Accounts Payable (Note 13)		2,390		2,389
Federal Employee Benefits Payable (Note 14)		17,841		12,592
Loan Guaranty Liability (Note 5)		814,110		710,092
Insurance and Guaranty Program Liabilities (Note 15)		10,035		11,183
Advances from Others and Deferred Revenue (Note 10)		136,706		144,524
Other Liabilities (Note 12 and 16)		144,989		131
Total with the Public		1,126,071	-	880,911
Total Liabilities		14,301,790		11,960,678
Commitments and Contingencies (Note 1)				
Net Position				
Unexpended Appropriations – Funds Other than those from		4 074 020		674 202
Dedicated Collections		1,074,930		674,382
Cumulative Results of Operations - Funds Other than those from		7,675,110		7,387,461
Dedicated Collections  Total Net Position		0.750.040		9 061 942
i otal ivet Position		8,750,040		8,061,843
Total Liabilities and Net Position	\$	23,051,830	\$	20,022,521

# CONSOLIDATED STATEMENTS OF NET COST

	thousands)	

For the Years Ended September 30,	e Years Ended September 30, 2024		
Insurance Program			
Gross Costs			
Operating Costs	\$ 26,902	\$ 16,086	
Total Gross Costs	26,902	16,086	
Less: Earned Revenue	(171,039)	(140,084)	
Net Insurance Program Costs	(144,137)	(123,998)	
Debt Financing Program			
Gross Costs			
Operating Costs	610,740	468,415	
Subsidy Costs/(Reduction) (Note 5)	(24,108)	(195,307)	
Net Reestimates (Note 5)	(307,866)	(102,589)	
Total Gross Costs	278,766	170,519	
Less: Earned Revenue	(452,672)	(431,223)	
Net Financing Program Costs	(173,906)	(260,704)	
Equity Program			
Gross Costs			
Operating Costs	44,669	40,501	
Total Gross Costs	44,669	40,501	
Add/Less: Net Unrealized Losses / (Gains)	10,183	(931)	
Less: Earned Revenue	(6,001)	(9,134)	
Net Equity Program Costs	48,851	30,436	
Technical Assistance Program			
Gross Costs			
Operating Costs	29,179	13,672	
Total Gross Costs	29,179	13,672	
Less: Earned Revenue	(1,435)	(300)	
Net Technical Assistance Program Costs	27,744	13,372	
Net Cost of Operations	\$ (241,448)	\$ (340,894)	

 $\label{thm:companying} \textit{ notes are an integral part of these principal financial statements.}$ 

## **CONSOLIDATED STATEMENTS OF CHANGES IN NET POSITION**

(dollars in thousands)

For the Years Ended September 30,	2024			2023		
Unexpended Appropriations						
Beginning Balance	\$	674,382	\$	400,785		
Appropriations Received		1,206,615		1,236,707		
Appropriations Transferred-In		91,100		12,388		
Other Adjustments		(502)		(1,361)		
Appropriations Used		(896,665)		(974,137)		
Net Change in Unexpended Appropriations		400,548		273,597		
<b>Total Unexpended Appropriations</b>	\$	1,074,930	\$	674,382		
Cumulative Results of Operations						
Beginning Balance		7,387,461		6,772,638		
Adjustments:						
Changes in Accounting Principles (Note 1)		17,466		-		
Beginning Balance as Adjusted		7,404,927		6,772,638		
Appropriations Used		896,665		974,137		
Imputed Financing		10,136		6,189		
Offset to Non-entity Collections		(879,453)		(728,286)		
Other Adjustments		1,387		21,889		
Net Cost of Operations		241,448		340,894		
Net Change in Cumulative Results of Operations		270,183	-	614,823		
<b>Total Cumulative Results of Operations</b>	\$	7,675,110	\$	7,387,461		
Net Position	\$	8,750,040	\$	8,061,843		

## **COMBINED STATEMENT OF BUDGETARY RESOURCES**

		Non-
		Budgetary
		 edit Reform
(dollars in thousands)	D. dastani	Financing
For the Year Ended September 30, 2024	Budgetary	Accounts
Budgetary Resources		
Unobligated Balance from Prior Year Budget Authority, Net (Note 17)	\$ 6,865,008	\$ 922,863
Appropriations	1,206,615	-
Borrowing Authority	-	7,630,465
Spending Authority from Offsetting Collections	 625,311	 1,589,467
Total Budgetary Resources	\$ 8,696,934	\$ 10,142,795
Status of Budgetary Resources		
New Obligations and Upward Adjustments	\$ 1,885,855	\$ 8,242,039
Unobligated Balance, End of Year		
Apportioned, Unexpired Accounts	381,162	-
Unapportioned, Unexpired Accounts	 6,373,030	1,900,756
Unexpired Unobligated Balance, End of Year	6,754,192	1,900,756
Expired Unobligated Balance, End of Year	56,887	-
Unobligated Balance, End of year (Total)	 6,811,079	1,900,756
Total Budgetary Resources	\$ 8,696,934	\$ 10,142,795
Outlays, Net and Disbursements, Net		
Outlays, Net	\$ 675,084	
Distributed Offsetting Receipts	 (563,238)	
Agency Outlays, Net	\$ 111,846	
Disbursements, Net		\$ 1,222,460

# **COMBINED STATEMENT OF BUDGETARY RESOURCES**

(dollars in thousands)			Cr	Non- Budgetary edit Reform Financing
For the Year Ended September 30, 2023	В	udgetary	Accounts	
Budgetary Resources				
Unobligated Balance from Prior Year Budget Authority, Net (Note 17)	\$	6,486,341	\$	649,513
Appropriations		1,236,707		-
Borrowing Authority		-		6,424,983
Spending Authority from Offsetting Collections		685,457		984,898
Total Budgetary Resources	\$	8,408,505	\$	8,059,394
Status of Budgetary Resources				_
New Obligations and Upward Adjustments	\$	1,732,011	\$	7,021,506
Unobligated Balance, End of Year	Ş	1,732,011	Ş	7,021,300
Apportioned, Unexpired Accounts		263,900		_
Unapportioned, Unexpired Accounts		6,386,434		1,037,888
Unexpired Unobligated Balance, End of Year		6,650,334		1,037,888
Expired Unobligated Balance, End of Year		26,160		-
Unobligated Balance, End of Year (Total)		6,676,494		1,037,888
Total Budgetary Resources	\$	8,408,505	\$	8,059,394
Outlays, Net and Disbursements, Net				
Outlays, Net	\$	590,673		
Distributed Offsetting Receipts		(398,962)		
Agency Outlays, Net	\$	191,711		
Disbursements, Net			\$	1,609,419

## **NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

#### A. REPORTING ENTITY

The U.S. International Development Finance Corporation (DFC) is a United States (U.S.) Government corporation created under the Better Utilization of Investments Leading to Development (BUILD) Act (Public Law 115-254, Division F) which combined the assets, liabilities, and functions of the Overseas Private Investment Corporation (OPIC) and certain functions of the United States Agency for International Development (USAID). DFC facilitates U.S. private investment in developing countries and emerging market economies primarily by providing direct loans, loan guaranties, equity investments, technical assistance, and political risk insurance.

## **B. BASIS OF PRESENTATION AND ACCOUNTING**

#### **BASIS OF PRESENTATION**

The accompanying principal financial statements account for all resources for which DFC is responsible and present the financial position, results of operations, changes in net position, and the combined budgetary resources of DFC, as required by the Government Corporation Control Act title 31 United States Code §9106. The principal financial statements are prepared from the books and records of DFC activities in accordance with U.S. Generally Accepted Accounting Principles (GAAP) promulgated by the Financial Accounting Standards Advisory Board (FASAB). FASAB is the official body for setting accounting standards of the U.S. Government. The format of the financial statements and notes are presented in accordance with the form and content guidance provided in Office of Management and Budget (OMB) Circular No. A-136, Financial Reporting Requirements, as amended (A-136). Significant intra-agency transactions and balances have been eliminated from the principal statements for presentation on a consolidated basis, except for the Combined Statements of Budgetary Resources, which are presented on a combined basis in accordance with A-136. As such, intra-agency transactions have not been eliminated from the Combined Statements of Budgetary Resources.

#### **BASIS OF ACCOUNTING**

DFC's transactions are recorded on an accrual and a budgetary basis of accounting. Under the accrual basis, revenue is recognized when earned, and expenses are recognized when incurred, regardless of when cash is exchanged. The accompanying Consolidated Balance Sheets, Consolidated Statements of Net Cost, and Consolidated Statements of Changes in Net Position are prepared on an accrual basis.

Budgetary accounting is based on concepts set forth by OMB Circular No. A-11, *Preparation, Submission, and Execution of the Budget*, as amended, which provides instructions on budget execution. Budgetary accounting is designed to recognize the budgetary resources and the related status of those budgetary resources, including the obligation and outlay of funds according to legal requirements, which in many cases is made prior to the occurrence of an accrual-based transaction. Budgetary accounting is essential for compliance with legal constraints and controls over the use of Federal funds.

## **COMBINED STATEMENTS OF BUDGETARY RESOURCES**

The Combined Statements of Budgetary Resources have been prepared in accordance with budgetary accounting concepts and definitions. The Combined Statements of Budgetary Resources present:

**Budgetary Resources:** Budgetary resources are amounts available to incur obligations in a fiscal year (FY). DFC's budgetary resources include unobligated balances of resources from prior years and new resources, consisting of appropriations, borrowing authority, and spending authority from offsetting collections. DFC's budgetary resources are from both mandatory and discretionary spending authority. Mandatory spending authority is controlled by laws other than appropriations acts, such as authority provided under the BUILD Act. Discretionary spending authority is budgetary resources (except those provided to fund mandatory spending programs) provided in appropriations acts.

**Status of Budgetary Resources:** Displays the status of the funding for the fiscal year, including whether the sources have been obligated for use, or if they were not obligated. Unobligated sources are displayed as funds that are

apportioned for use, unapportioned for use, or expired. Obligations are legally binding agreements that will result in outlays in the future. Unobligated amounts mean the cumulative amount of budget authority that remains available for obligation under law in unexpired accounts.

**Outlays, Net:** Outlays are payments to liquidate an obligation (other than the repayment to the U.S. Department of Treasury (Treasury) of debt principal). Outlays are a measure of Government spending. Net outlays display budgetary outlays for DFC, reduced by actual offsetting collections, and distributed offsetting receipts. Offsetting collections are payments to the government that, by law, are credited directly to expenditure accounts and deducted from gross budget authority and outlays of the expenditure account, rather than added to receipts, and are authorized to be spent for the purposes of the account without further action by Congress. DFC's offsetting collections include the receipt of interest, fees, and other revenue. Distributed offsetting receipts are collections credited to general fund receipt accounts that offset gross outlays. DFC's distributed offsetting receipts include negative subsidy and downward reestimates that are transferred from DFC to general fund receipt accounts of the Treasury.

**Disbursements, Net:** Non-budgetary disbursements are limited to the DFC's non-budgetary credit reform financing accounts that account for DFC's direct loans and loan guaranty programs under the Federal Credit Reform Act of 1990 (FCRA). Disbursements include payments for loans, and loan guaranty claim payments, reduced offsetting collections of loan principal, loan interest, fees and subsidy amounts received.

#### **RECLASSIFICATION**

The FY 2023 Consolidated Balance Sheet, Note 12: Other Liabilities, and Note 14: Federal Employee Benefits Payable were reclassified to conform to current year presentation per OMB Circular A-136, as amended. Accrued funded payroll and benefits payable was reclassified from Other Liabilities to Federal Employee Benefits Payable. The reclassification has no effect on total assets, total liabilities, or net position.

#### INTRAGOVERNMENTAL AND WITH THE PUBLIC TRANSACTIONS

Statement of Federal Financial Accounting Standards (SFFAS) 1, Accounting for Selected Assets and Liabilities, distinguishes between intragovernmental and with the public assets and liabilities. Intragovernmental assets and liabilities arise from transactions among Federal entities. Intragovernmental assets are claims other Federal entities owe to DFC. Intragovernmental liabilities are claims DFC owes to other Federal entities, whereas with the public assets and liabilities arise from transactions with public entities. The term public entities encompass domestic and foreign persons and organizations outside the U.S. Government. With the public assets are claims of DFC against public entities. With the public liabilities are amounts that DFC owes to public entities.

#### **USE OF ESTIMATES**

DFC management has made certain estimates and assumptions when reporting assets, liabilities, revenue, and expenses and disclosures in the notes. Uncertainties associated with these estimates exist and actual results may differ from these estimates; however, DFC estimates are based on historical experience, current events and other assumptions that are believed to be reasonable under the facts and circumstances. Significant estimates underlying the accompanying financial statements as of the date of these financial statements include allowances for loans receivable and loan guaranty liabilities (see <a href="Note 5">Note 5</a> for additional information), subsidy expense, liability for losses on remaining coverage of insurance programs, and recoveries on insurance claims (see <a href="Note 15">Note 15</a> for additional information).

## **PUBLIC PRIVATE PARTNERSHIPS**

SFFAS 49, *Public-Private Partnerships*, requires the disclosure of risk-sharing arrangements with expected lives greater than five years between public and private sector entities. The intent of SFFAS 49 is to capture and disclose off-balance sheet activity and potential risk-sharing arrangements or transactions the government is exposed to for these activities. Many of DFC's transactions share many of the characteristics of public-private partnerships as defined by SFFAS 49. All of DFC's services and products (insurance, credit, and equity investments) which are provided to the 'private sector' and expose DFC to risk-sharing transactional agreements are all captured on the Consolidated Balance Sheets, along with any estimated losses, and disclosed in the accompanying notes to the financial statements. See the principal financial statements and Note 1, Note 3, Note 5, and Note 15.

#### **CHANGES IN ACCOUNTING PRINCIPLE**

#### **Change in Accounting Policy per Lease Accounting Standard**

Implementation of New Lease Accounting Standard: Effective FY 2024, DFC implemented SFFAS 54, *Leases*, which amended the previous Federal financial accounting standards for lease accounting and requires that at the commencement of the lease Federal lessees recognize a lease liability and a leased asset (right-to-use lease asset) unless the lease contract or agreement meets any of the scope exclusions or the definition/criteria of short term leases, contracts or agreements that transfer ownership, or intragovernmental leases. A lease is measured and recognized at the present value of lease payments expected to be made during the lease term. The present value is determined by discounting the future lease payments using the interest rate either stated in the lease contract/agreement or the applicable Treasury interest rate. DFC does not engage in activities as a lessor.

SFFAS 54 required that unexpired leases existing at the beginning of implementation, be recognized and measured using the facts and circumstances that existed as of October 1, 2023. Therefore, in FY 2024 DFC (1) assumed that the lease term began as of October 1, 2023 and (2) initially measured the lease liability and lease asset based on the remaining lease term and associated lease payments as of October 1, 2023 (the beginning of the period of the SFFAS 54 implementation). SFFAS 54 also required that the effect of implementing the new lease Standard on existing leases be treated prospectively in accordance with SFFAS 21, Reporting Correction of Errors and Changes in Accounting Principles, Amendment of SFFAS 7, Accounting for Revenue and Other Financing Sources. Accordingly, DFC's comparative FY 2023 accounting recognition and note disclosures for leases as lessee are not affected by this implementation except for the unamortized balances for previously reported unearned operating lease incentives, which were reduced to zero and the change in the incentive's balance is recognized as a change in accounting principle to the beginning balance of the cumulative results of operations on the consolidated statement of changes in net position.

Intragovernmental lease payments and short-term lease payments are recognized as expenses based on the payment provisions of the contract or agreement and standards regarding recognition of accounts payable and other related amounts. Prepaid rent or a payable for rent due is recognized as an asset or liability, respectively, and an expense is recognized in the appropriate reporting period based on the specifics of the lease provisions. Rental increases, rental decreases, lease incentives, and lease concessions are recognized when incurred as increases/reductions to lease expense.

DFC has elected not to assess whether contracts or agreements meeting the specific eligibility criteria for 'embedded leases' are/or contain lease component(s) as of October 1, 2023, as well as those subsequently entered into or modified prior to the end of the accommodation period, September 30, 2026. The contract or agreement for which this accommodation is applied is accounted for as non-lease contract or agreement for the remaining term, unless the contract or agreement is subsequently modified after the end of the accommodation period.

The recognition, amortization, and other related disclosures of right-to-use lease assets are disclosed in Notes 1.G and Note 6, General Property, Plant, and Equipment, Net. The recognition of lease liabilities and the related amortization of the discounts on lease liabilities that is recognized as interest expense are discussed in Note 1.N and Note 12, Other Liabilities.

#### **Change in Accounting Policy per FCRA**

In FY 2024, DFC updated its accounting method for the treatment of political risk insurance on debt transactions, following a series of legal and regulatory developments. On May 29, 2024, the Department of Justice Office of Legal Counsel (OLC) determined that political risk insurance of debt issued by DFC under the BUILD Act is subject to FCRA. Following issuance of the authoritative opinion by OLC, DFC changed its accounting policy to reflect the OLC opinion. This most recent change ensures that DFC's financial reporting accurately reflects the nature of its activities and

adheres to relevant legal interpretations. The OLC determination supersedes a 2023 DFC Office of General Counsel legal opinion. For additional details, see Note 5.

#### **ACCOUNTING STANDARDS ISSUED BUT NOT YET EFFECTIVE**

FASAB has issued the following pronouncements that will affect future financial presentation, as well as DFC's financial management practices and operations upon implementation. DFC has not completed the process of evaluating the effects of adopting these accounting standards and is unable to determine the materiality of changes that adopting will have on its FY 2025 financial position, results of operations, and changes in net position. The accounting standards will not have any impact on the accounting for budgetary activity.

FASAB has announced that the Board issued SFFAS 64, Management's Discussion and Analysis: Rescinding and Replacing SFFAS 15, and SFFAC 10, Omnibus Concepts Amendments 2024: Amending SFFAC 2 With Note Disclosures and MD&A Concepts and Rescinding SFFAC 3.

SFFAS 64 updates the guidance for management's discussion and analysis (MD&A), providing a principle-based approach that merges and updates relevant content from SFFAC 3, Management's Discussion and Analysis, and SFFAS 15, Management's Discussions and Analysis.

SFFAC 10 identifies a set of principles for the Board to use to reduce repetition and improve relevance, clarity, comparability, and consistency of note disclosures. SFFAC 10 also merges guidance for the Board on developing MD&A standards by rescinding SFFAC 3 and amending paragraph 69 of SFFAC 2, *Entity and Display*.

#### C. FUND BALANCE WITH TREASURY

Fund Balance with Treasury (FBwT) is the aggregate amount of funds in DFC's accounts with the Treasury. The Treasury processes cash receipts and disbursements on DFC's behalf to pay liabilities and finance authorized purchases. DFC's accounting records are reconciled with the Treasury's records on a regular basis. DFC's FBwT includes all its general, revolving, and deposit funds. The general fund is used for subsidy and reestimates, revolving funds are used for operating expenses and DFC's finance and insurance programs, and deposit funds are for taxes withheld on payments to contractors.

# D. INVESTMENTS, NET

Investments, Net are comprised of (1) Treasury non-market, market-based securities and (2) equity securities.

#### **NON-MARKET, MARKET-BASED SECURITIES**

DFC has authority to invest its corporate reserve funds in Treasury non-marketable, market-based securities. Corporate reserve funds are derived from fees and other revenue related to its insurance program. Investments in Treasury securities are carried at face value, net of unamortized discount or premium. Premiums or discounts are amortized using the effective yield method. Interest income is compounded semi-annually by the Treasury and adjusted to include an accrual for interest earned to September 30. DFC has the ability and intent to hold its intragovernmental investments until maturity or until the carrying cost can be otherwise recovered.

#### **EQUITY SECURITIES**

Pursuant to 22 U.S.C. § 9621 and 22 U.S.C. § 9672, DFC is also authorized to purchase equity securities as a minority investor in projects that have a clearly defined development and foreign policy purpose. DFC's investment into a project cannot exceed 30 percent of the aggregate amount of all equity investment made into the project at the time DFC approves the investment. Equity investments must supplement and encourage, but not compete with private sector support. DFC must seek to sell and liquidate its equity investments as soon as commercially feasible, commensurate with other similar investor into the project and taking into consideration the national security interest of the United States. Since fair value is not defined in Federal accounting standards, DFC follows the accounting and reporting in Financial Accounting Standards Codification (ASC) 321 *Investments – Equity Securities* to report fair value of equity investments with the public. Fair value is determined under ASC 820, *Fair Value* 

*Measurement,* which establishes a three-level valuation hierarchy based upon observable and non-observable inputs.

- Level 1 reflects the unadjusted quoted prices in active markets for identical assets that the reporting entity
  can access at the measurement date.
- Level 2 reflects inputs other than quoted prices in Level 1 that are directly or indirectly observable for the
  asset.
- Level 3 reflects unobservable inputs for the asset.

DFC's equity investments with the public are often geographically concentrated in regions such as African, Asian, or Indian subcontinental regions. These foreign investments serve to develop and support the underfunded sectors of the region's marketplace and are often in markets that do not have an established marketplace with the breadth and scope comparable to one of the U.S. markets. Because the investments are made in regions with less developed markets, there are no observable inputs to value the investments. Therefore, DFC is valuing the equity investments using unobservable inputs. As a practical expedient, ASC 820 allows DFC to value equity investments at net asset value when a readily determined fair value is not available, and the equity investment is providing a net asset value that is measured under appropriate standards. Net asset value is the amount of net assets in the equity investment attributable to each share of capital stock outstanding at the close of a period. Net asset value excludes the effects of assuming conversion of outstanding convertible securities, whether their conversion would have a diluting effect. When neither a fair value nor a net asset value is available, ASC 321 allows DFC to report equity investments at cost minus any impairment. DFC has the ability and intent to hold its investments until maturity or until the carrying cost can be otherwise recovered.

## E. ACCOUNTS RECEIVABLE, NET

Accounts receivable are reported at net realizable value, measured as the carrying amount less an allowance for loss provision. Allowances are based on management's periodic evaluations of the underlying assets, considering factors including, but not limited to, materiality of the balance, general economic conditions, asset composition, and prior loss experience. Direct loan and loan guaranty fees receivable allowances are based on the same percentage of the allowances for the underlying direct loan or loan guaranty. Receivables from other Federal entities are deemed to be fully collectible.

#### F. LOANS RECEIVABLE, NET AND LOAN GUARANTY LIABILITIES

Loans receivable and loan guaranty liabilities consist of direct loans and loan guarantees made after FY 1991, which are governed by FCRA and accounted for in accordance with SFFAS 2, Accounting for Direct Loans and Loan Guarantees, SFFAS 18, Amendments to Accounting Standards For Direct Loans and Loan Guarantees in SFFAS 2, and SFFAS 19, Technical Amendments to Accounting Standards For Direct Loans and Loan Guarantees in SFFAS 2. Additionally, in accordance with SFFAS 2, DFC's direct loans and loan guaranties made prior to FY 1992 are reported under the allowance-for-loss method. Under the allowance-for-loss method, the nominal amount of the direct loans is reduced by an allowance for uncollectible amounts and the liability for loan guarantees is the amount the entity estimates will more likely than not require a future cash outflow to pay default claims.

#### **DIRECT LOANS**

FCRA direct loans are valued at the net present value of expected future cash flows, discounted at the interest rate of Treasury Marketable Securities. The subsidy allowance represents the difference between the outstanding direct loans receivable balance and the net present value of the estimated cash flows of the direct loans over their remaining term. The subsidy allowance is subtracted from the outstanding direct loans receivable balance to obtain the net direct loans receivable balance. DFC holds direct loans that it issues and does not sell direct loans. DFC issues direct loans in U.S. dollars as well as in foreign currencies.

#### **LOAN GUARANTY LIABILITIES**

The loan guaranty liability is determined by calculating the net present value of expected future cash flows for outstanding loan guaranties in a manner like that used to determine the subsidy allowance for direct loans. Loan

guaranty liability can be positive or negative, and if negative, is reported as an asset on the Balance Sheet as Other Assets, Negative Loan Guaranty Liability. Guarantied loans acquired by DFC upon borrower default are established as loans receivable and are valued in a similar manner as direct loans under FCRA.

#### **DIRECT LOANS WITH FOREIGN GOVERNMENT**

DFC holds direct loans where the other party is a sovereign nation that were initially provided by USAID prior to 2015 and were transferred to DFC at its inception under the provisions of the BUILD Act.

#### **BUDGETARY ACCOUNTING FOR LOAN PROGRAMS**

DFC's loan disbursements under FCRA are financed by appropriation authority for long-term loan subsidy cost and borrowings from the Treasury for the remaining non-subsidized portion of the loans. Congress may authorize one-year, multi-year, or no year appropriation authority to cover the estimated long-term costs of the loan programs. The non-subsidized portion of each loan disbursement, financed initially under permanent indefinite authority to borrow funds from the Treasury, is repaid from collections of loan fees, loan repayments, and default recoveries. Permanent indefinite authority is available to fund any reestimated increase of subsidy costs that occurs after the year in which a loan is disbursed. Reestimated reductions of subsidy costs are returned to the Treasury and are unavailable to DFC. As required by the FCRA, DFC uses budgetary "program accounts" to account for appropriation authority in its credit programs and non-budgetary "financing accounts" to account for credit program cash flow. Estimates and reestimates of credit program subsidy expenses are recorded in DFC's program accounts.

#### NON-BUDGETARY CREDIT REFORM FINANCING ACCOUNTS

Actual cash flows for direct loan and loan guaranty programs under FCRA are recorded in separate Credit Reform Financing Accounts within the Treasury. These accounts borrow funds from the Treasury; make direct loan disbursements; pay claims on guaranteed loans; collect principal, interest, and fees from borrowers; earn interest from the Treasury on any un-invested funds; pay interest expense on outstanding borrowings; and transfer negative subsidy to the Treasury's general fund receipt account. New subsidy funded from DFC's annual appropriations and appropriations funding upward subsidy reestimates are received in program accounts and transferred to non-budgetary credit reform financing accounts. The budgetary resources and activities for these accounts are presented separately on the Combined Statements of Budgetary Resources and the Budget of the United States and are excluded from the determination of the budget deficit or surplus.

### **SUBSIDY FUNDING UNDER FCRA**

FCRA requires that the credit subsidy costs of direct loans and loan guaranties be expensed in the year loans are disbursed. The cost expressed as a percentage of loans disbursed is termed the subsidy rate. DFC receives an annual appropriation from Congress and transfers from USAID to fund its credit program subsidy. DFC records subsidy expenses when loans are disbursed. Subsidy for loans disbursed in foreign currencies is calculated in U.S. dollars and DFC does not change the subsidy amount for foreign currency fluctuations during the year. In accordance with FCRA, subsidy costs are reestimated annually.

### INTEREST RECEIVABLE, NET

Interest receivable is comprised of accrued interest on loans receivable (direct loans and defaulted loan guaranties). Initial unpaid interest on defaulted loan guaranties that DFC acquires with the loan is treated as part of the principal of the loan receivable. Interest income is accrued at the contractual rate on the outstanding principal. DFC accrues interest on non-performing loans unless the loans are in litigation or in the process of being modified. DFC adjusts the allowances for interest receivable based on loan performance to reduce the net interest receivable.

## G. GENERAL PROPERTY, PLANT AND EQUIPMENT, NET

DFC's general property, plant and equipment consists of general-purpose equipment used by the agency. In accordance with SFFAS 54, general property, plant, and equipment, net also includes right-to-use lease assets beginning of October 1, 2023. DFC capitalizes its general property, plant, and equipment at historical cost for acquisitions that have an estimated useful life of two years or more. DFC has a capitalization threshold of \$50,000 for equipment, furniture, vehicles, and leasehold improvements, and \$250,000 for internal use software. DFC

expenses general property, plant and equipment acquisitions that do not meet the capitalization criteria when purchased, as well as normal repairs and maintenance. Depreciation and amortization of property, plant and equipment are computed using the straight-line method over the estimated useful life of the asset with periods ranging from five to 10 years.

#### **RIGHT-TO-USE LEASE ASSETS**

Effective FY 2024, in accordance with SFFAS 54, general property, plant, and equipment, net also includes right-to-use lease assets. A right-to-use lease asset consists of a non-intragovernmental long-term lease and initially recognized at the aggregate of (1) the amount of the initial measurement of the lease liability; (2) lease payments made to the lessor at or before the commencement of the lease term, less any lease incentives; and (3) initial direct lease cost that are necessary to place the lease asset into service. DFC's capitalization threshold for non-intragovernmental long-term leases is \$50,000. Amortization of Right-to-use lease assets is recognized on a straight-line basis over the shorter of the lease term or the useful life of the underlying asset.

#### H. LIABILITIES

Liabilities represent probable and measurable future outflows of resources because of past transactions or events and are recognized when incurred, regardless of whether there are budgetary resources available to pay the liabilities. However, liabilities cannot be liquidated without legislation providing resources and legal authority.

#### LIABILITIES COVERED AND NOT COVERED BY BUDGETARY RESOURCES

Liabilities covered by budgetary resources include liabilities incurred that are covered by realized budgetary resources as of the Balance Sheet date. Budgetary resources include: (1) new budget authority, (2) appropriations, (3) borrowing authority, (4) unobligated balances of budgetary resources at the beginning of the year or net transfers of prior year balances during the year, (5) spending authority from offsetting collections, and (6) recoveries of unexpired budget authority through downward adjustments of prior year obligations. Liabilities covered by budgetary resources also includes liabilities that are to be funded by permanent indefinite appropriations and may be apportioned by OMB without further action by the Congress and without a contingency having to be met first. See Note 8: Liabilities Covered and Not Covered for additional information.

Liabilities not covered by budgetary resources are liabilities that will require budgetary resources to liquidate the liabilities.

#### LIABILITIES NOT REQUIRING BUDGETARY RESOURCES

Liabilities not requiring budgetary resources are liabilities that will not require the use of budgetary resources, such as unearned revenue which is reduced as the revenue is earned.

#### **CURRENT AND NON-CURRENT LIABILITIES**

DFC discloses its other liabilities between current and noncurrent liabilities in accordance with SFFAS 1, *Accounting for Selected Assets and Liabilities*. The current liabilities represent liabilities that DFC expects to settle within 12 months of the Consolidated Balance Sheet dates. Noncurrent liabilities represent liabilities that DFC does not expect to be settled within 12 months of the Consolidated Balance Sheet dates. See <a href="Note 12">Note 12</a>, Other Liabilities for additional information.

## I. DEBT

DFC's debt results from direct borrowings from the Treasury to fund the portion of direct loans not covered by subsidy appropriations, disbursements of downward subsidy reestimates, and payment of claims in excess of the amount of subsidy and collections maintained in the non-budgetary financing funds. DFC makes periodic principal repayments to the Treasury based on the analysis of its cash balances and future disbursement needs. The balance of the borrowings from the Treasury are reported as Debt on the Consolidated Balance Sheets.

#### J. ADVANCES FROM OTHERS AND DEFERRED REVENUE

DFC charges retainer and other fees in conjunction with individual projects. The fees are received in advance and earned over time in accordance with SFFAS 7, Accounting for Revenue and Other Financing Sources and Concepts for Reconciling Budgetary and Financial Accounting. Facility fees collected exceeding \$50,000 are amortized over the life of the project, starting when the loan has disbursed. DFC maintains fees for use in future years. Advances and deferred revenue also consist of unearned rent incentives that are amortized against rent expense, as well as advances from other Federal agencies for reimbursable agreements.

### **K. ACCOUNTS PAYABLE**

Accounts Payable includes amounts owed but not yet paid to intragovernmental and with the public entities for goods and services received by DFC. DFC estimates and records accruals when services and goods are performed or received.

### L. FEDERAL EMPLOYEE BENEFITS PAYABLE

#### **LEAVE**

Employee annual leave is accrued when earned and reduced as leave is taken. Each year the balance of accrued annual leave is adjusted to reflect current pay rates as well as forfeited "use or lose" leave. Amounts are reported as unfunded to the extent current or prior year appropriations are not available to fund annual leave earned but not taken. Funded and unfunded sick leave and other types of non-vested leave are expensed as taken.

#### **EMPLOYEE HEALTH AND LIFE INSURANCE BENEFITS**

DFC employees may choose to participate in the contributory Federal Employees Health Benefit and the Federal Employees Group Life Insurance programs. DFC matches a portion of the employee contributions to each program. Such matching contributions are recognized as current operating expenses.

#### **EMPLOYEE PENSION BENEFITS**

DFC employees participate in either the Civil Service Retirement System or the Federal Employees Retirement System (FERS) and Social Security. These systems provide benefits upon retirement and in the event of death, disability, or other termination of employment, and may also provide pre-retirement benefits. They may also include benefits to survivors and their dependents, and they may contain early retirement or other special features. DFC's contributions to both retirement plans, as well as to the government-wide Federal Insurance Contribution Act, administered by the Social Security Administration, are recognized as current operating expenses. Federal employee benefits also include the Thrift Savings Plan. For FERS employees, DFC matches employee contributions to the plan, subject to limitations. The matching contributions are recognized as current operating expenses.

#### FEDERAL EMPLOYEES' COMPENSATION ACT

The Federal Employees' Compensation Act (FECA) provides income and medical cost protection to covered Federal civilian employees injured on the job and to beneficiaries of employees whose deaths are attributable to job-related injury or disease. The FECA program is administered by the Department of Labor (DOL). DOL pays valid claims as they occur, which are billed to DFC annually and funded and paid approximately 15 months later. DOL also calculates an estimated actuarial liability for future benefits based upon historical experience and other economic variables.

#### M. INSURANCE AND GUARANTY PROGRAM LIABILITIES

In accordance with SFFAS 51, *Insurance Programs*, the Insurance and Guaranty Program liability represents the liability for unearned premiums and fees, claims incurred but not reported, claims submitted but not yet paid, and estimated losses on remaining coverage. The losses on remaining coverage includes the estimated amounts to be paid to settle claims, including claim adjustment expenses for the remaining open arrangement period, net of unearned premiums as of the end of the fiscal year, and net of future premiums due after the end of the fiscal year that relate to the remaining open arrangement period.

#### N. OTHER LIABILITIES

Effective FY 2024, in accordance with SFFAS 54, lease liabilities (related to right-to-use lease assets) are initially recognized at the present value of payments expected to be made during the lease term. The future lease payments are discounted using the interest rate the lessor charges the lessee. If the interest rate is not stated in the lease, the interest rate is based on an interest rate on marketable Treasury securities at the commencement of the lease term, with a similar maturity to the term of the lease. Lease concessions, such as rent abatements, are included in the lease liability measurement, while lease incentives like tenant improvement allowances (TIAs) and brokerage commissions are excluded as they are financed by DFC "without additional cost." Variable payments, such as operational expenses, are expensed as incurred. Lease liabilities are subsequently reassessed only under limited circumstances and if the changes individually or in the aggregate, are expected to significantly affect the amount of the lease liability since the previous measurement. A lease liability is typically primarily reduced by principal payments made. The related amortization of the discount on a lease liability is recognized over the life of the lease liability as interest expense.

## O. COMMITMENTS AND CONTINGENCIES

In accordance with SFFAS 5, Accounting for Liabilities of the Federal Government, as amended by SFFAS 12, Recognition of Contingent Liabilities Arising from Litigation: An Amendment of SFFAS 5, Accounting for Liabilities of the Federal Government recognizes contingent liabilities on DFC's Consolidated Balance Sheets and Consolidated Statements of Net Cost when the loss is determined to be probable and reasonably estimable. In the event of an adverse judgment against the Government, some of the liabilities may be payable from the Treasury. DFC evaluates all contingent liabilities based on three criteria: probable, reasonably possible, and remote. DFC recognizes that the estimated liability may be a specific amount or a range of amounts. If some amount within the range is a better estimate than any other amount within the range, that amount is recorded. If no amount within the range is a better estimate than any other amount, the minimum amount of the range is recorded and the range and a description of the nature of the contingency are disclosed. DFC records an accrual for contingent liabilities if the liability is probable and reasonably estimable and discloses those contingencies that are reasonably possible. DFC does not disclose or record contingent liabilities when the loss is considered remote. For matters where DFC's Counsel is unable to express an opinion regarding the likely outcome of the case and an estimate of the potential liability cannot be made, the total amount claimed against the government is classified as "Reasonably Possible" and disclosed if available. DFC is currently involved in certain legal claims and has received notifications of potential claims in the normal course of business. There are substantial factual and legal issues that might bar any recovery in these matters. It is not possible to evaluate the likelihood of any unfavorable outcome, nor is it possible to estimate the amount of compensation, if any, that may be determined to be owed in the context of a settlement as of and for the periods ended September 30, 2024 and 2023. Management believes that the resolution of these claims will not have a material adverse impact on DFC.

### P. NET POSITION

Net position is the residual difference between assets and liabilities and consists of Unexpended Appropriations and Cumulative Results of Operations.

#### **UNEXPENDED APPROPRIATIONS**

DFC receives annual appropriations that are reduced and repaid to the Treasury during the fiscal year from DFC's offsetting collections from programs other than the Insurance program, as well as negative subsidy. DFC also receives appropriations for subsidy to fund its direct loan and loan guaranty programs, as well as appropriations transferred in from other agencies for specific programs. Unexpended appropriations include the portion of DFC's appropriations that have not been reduced and repaid to the Treasury that are represented by undelivered orders and unobligated balances. Delivered orders result in expended appropriations and reduce the total reported as Unexpended Appropriations. Undelivered orders are the value of orders of goods or services which have not been actually or constructively received. DFC does not have funds from dedicated collections.

#### **CUMULATIVE RESULTS OF OPERATIONS**

Cumulative results of operations consist of the net difference since inception between expenses and losses; revenue and gains; and other financing sources. DFC does not have funds from dedicated collections.

#### Q. REVENUE AND OTHER FINANCING SOURCES

#### **EXCHANGE AND NON-EXCHANGE REVENUE**

DFC classifies revenue as either exchange revenue or non-exchange revenue. Exchange revenue arises when DFC provides goods or services to intragovernmental or with the public entities in exchange for inflows of resources. Exchange revenue is presented in the Consolidated Statements of Net Cost and serves to offset the cost of these goods and services. DFC activities recognize exchange revenue primarily from fees earned from its direct loan and loan guaranty programs, insurance premiums, earnings from investments and from the reimbursements for goods and services provided to other Federal Agencies. Non-exchange revenue are inflows of resources that the Government demands or receives by donation. Non-exchange revenue is considered to reduce the cost of operations and is reported in the Consolidated Statements of Changes in Net Position as a financing source. DFC does not have any non-exchange revenue.

#### **OTHER FINANCING SOURCES**

Other financing sources include additional inflows of resources that increase the results of operations during the reporting period. DFC's other financing sources come from unexpended appropriation transfers-in and non-expenditure transfers-in and are recognized as financing sources when used. Other financing sources also include: (1) Offset to Non-Entity Collections and (2) Imputed Financing with respect to cost subsidized by another Federal entity. Offset to Non-Entity Collections include capital transfers of excess funding for direct loan and loan programs made prior to FY 1992, as well as negative subsidy and downward reestimates of direct loans and loan guaranties that are transferred to general fund receipt accounts of the Treasury.

Imputed Financing and Imputed Cost: DFC recognizes the full cost of providing all employee benefits and future retirement benefits, including life and health insurance, at the time employee services are rendered. Eligible retired DFC employees, and retired OPIC employees, can continue to participate in health and life insurance plans. The cost of these benefits is funded through DFC contributions, employee compensation to the extent withheld from employee and retiree pay, from matching of employee withholding for Thrift Savings Plan and Federal Insurance Contributions Act, and by the Office of Personnel Management (OPM) which administers the retirement programs for DFC employees. OPM calculates imputed costs as the actuarial present value of future benefits attributed to services rendered by covered employees and eligible retired DFC employees during the accounting period, net of the amounts contributed by employees, retirees, and DFC. DFC recognizes these imputed costs in the Consolidated Statements of Net Cost and imputed financing in the Consolidated Statements of Changes in Net Position.

#### **R. EXPENSES**

Expenses are recognized when there are outflows, usage of assets, or incurrences of liabilities (or a combination) from carrying out functions related to DFC's activity and related programs, for which benefits do not extend beyond the present operating period. For financial reporting purposes, operating expenses are recognized in the period incurred.

#### S. CLASSIFIED ACTIVITIES

Accounting standards require all reporting entities to disclose that accounting standards allow certain presentations and disclosures to be modified, if needed, to prevent the disclosure of classified information.

## **NOTE 2: FUND BALANCE WITH TREASURY**

DFC's FBwT consists of the following:

(do	llars	in	thousands)	١

As of September 30,	2024	2023		
Status of Fund Balance with Treasury				
Unobligated Balance				
Available	\$ 2,222,131	\$	1,559,361	
Unavailable	56,887		26,160	
Obligated Balance not yet Disbursed	 1,907,042		1,456,363	
Total Fund Balance with Treasury	\$ 4,186,060	\$	3,041,884	

As of September 30, 2024, and 2023 there were no unreconciled differences between Treasury records and balances reported on DFC's general ledger. DFC'S FBwT is classified as unobligated balance available, unobligated balance unavailable, and obligated balance not yet disbursed. Unobligated available balances represent amounts that are apportioned for obligation in the current fiscal year and unexpired appropriations available for incurring new obligations. Unobligated unavailable balances represent amounts that are in expired appropriations and not available for incurring new obligations. Obligated balances not yet disbursed include undelivered orders or delivered orders received but not yet paid. Obligated balances for loans and loan guaranties are supported by borrowing authority, and DFC borrows funds from the Treasury prior to making the disbursements.

# **NOTE 3: INVESTMENTS, NET**

DFC's intragovernmental investments, net are comprised of Treasury non-marketable, market-based securities, consisting of:

(dollars in thousands) As of September 30, 2024	Acquisition Value	(Pre	ortized mium/ count)		erest ivable	Net Investments	_	Inrealized ain/(Loss)		Market Value
Treasury Non-Marketable,										
Market-based Intragovernn	nental Securities									
Notes	\$ 4,509,524	\$	979	\$	20,933	\$ 4,531,436	\$	(222,646)	\$	4,308,790
Bonds	1,721,898		13,896		13,785	1,749,579	)	1,955		1,751,534
Total Intragovernmental Investments, Net	\$ 6,231,422	\$	14,875	\$	34,718	\$ 6,281,015	\$	(220,691)	\$	6,060,324
(dollars in thousands) As of September 30, 2023	Acquisition Value	(Pre	ortized mium/ count)		erest eivable	Net Investment		Unrealized Gain/(Loss)		Market Value
,	•	(Pre	mium/							
As of September 30, 2023	Value	(Pre	mium/							
As of September 30, 2023 Treasury Non-Marketable,	Value	(Pre	mium/				s (	Gain/(Loss)	Ç	
As of September 30, 2023 Treasury Non-Marketable, Market-based Intragovernm	Value nental Securities	(Pre	emium/ count)	Rece	ivable	Investment	s (	Gain/(Loss)	Ç	Value

DFC's investments, net with the public consists of:

(dollars	in	thousands)	
----------	----	------------	--

As of September 30,	2024	2023
Equity Securities Valued at Net Asset Value	\$ 348,462	\$ 211,938
Equity Securities Valued at Cost less Impairment	 180,474	 99,989
Total Securities and Investments, Net	\$ 528,936	\$ 311,927

DFC's equity investments with the public consisted of investments in:

- Limited partnerships in private equity funds which are managed by a General Partner. As a limited partner, DFC has a limited liability to the extent of the investment, no managerial authority, and invests into the fund to achieve returns from the fund's portfolio of investments; and
- Direct investments into private companies that are not listed on a public exchange. Direct investments are generally illiquid and treated as long-term investments.

The investments where no net asset value is available are valued at cost minus any impairment. As of September 30, 2024, and 2023, the investments with the public had no impairment.

DFC's investment with the public activity is as follows:

(dollars in thousands)	202	.4	2023
Other Securities and Investments			
Beginning Balance as of October 1	\$	311,927	\$ 174,937
Valuation Adjustments		(10,183)	931
Gain/(Loss) on Investments		211	(10,000)
Return of investments		(32,169)	(780)
Acquisition of Investments		259,150	 146,839
Ending Balance as of September 30	\$	528,936	\$ 311,927

DFC also has hybrid investments that are constructed as loans that may convert to equity investments. These hybrid investments are accounted for under FCRA and are therefore not reported in the above schedules of investments.

## **NOTE 4: ACCOUNTS RECEIVABLE, NET**

DFC'S accounts receivable, net consist of:

(dollars in thousands)

As of September 30,	2024	2023		
Intragovernmental Accounts Receivable				
Defense Production Act Receivables	\$ 66	\$	140	
Subsidy receivable from Treasury	22,265		21,487	
Total Intragovernmental Accounts Receivable, Net	 22,331		21,627	
With the Public Accounts Receivable				
Fees Receivable	210,100		160,128	
Insurance Premiums Receivable	139		2,447	
Insurance Settlements Receivable	61,999		60,971	
Other Receivables	-		128	
Allowance for Uncollectible Amounts	 (57,838)		(55,867)	
Total With the Public Accounts Receivable, Net	 214,400		167,807	
Total Accounts Receivable, Net	\$ 236,731	\$	189,434	

Intragovernmental accounts receivable consists of amounts due from the Department of Defense for activities related to the Defense Production Act and amounts due from Treasury for subsidy on modified direct loans receivable in the Legacy loan program for loans made prior to FY 1992. With the public accounts receivable are primarily amounts due to DFC for fees for insurance policies, fees from loan and loan guaranty agreements, premiums from insurance policies, and assets acquired in insurance claims settlements.

# NOTE 5: LOANS RECEIVABLE, NET AND LOAN GUARANTY LIABILITIES

### A. DIRECT LOAN AND LOAN GUARANTY PROGRAMS

DFC administers the following direct loan and loan guaranty programs:

Name of Program	Description
Direct Loan Program	Direct loans by DFC, and loans transferred from OPIC and USAID to DFC. Direct loans are disbursements to a borrower under a contract that requires repayment to DFC with interest. All of the loans included in this program were made after FY 1991 and are accounted for under FCRA.
Loan Guaranties	Loan Guaranties by DFC, and agreements transferred from OPIC and USAID to DFC. Loan guaranties are agreements where DFC provides guaranties with respect to the payment of all or a part of the principal or interest on a debt obligation of a borrower to a lender. All of the loan guaranties included in this program were made after FY 1991 and are accounted for under FCRA.

#### **VALUATION METHODOLOGY FOR DIRECT LOANS AND LOAN GUARANTIES**

The valuation methodology of direct loans and loan guaranties made after FY 1991 is based on the net present value of their expected future cash flows. DFC estimates future cash flows for direct loans and loan guaranties using economic and financial credit subsidy models. DFC's models vary in the specific methodologies employed to forecast future program cash flows. In general, however, models for all major credit programs use historical data as the basis for assumptions about future program performance and then translate these assumptions into nominal cash flow estimates by applying rules about program structure. Nominal cash flow forecasts are discounted using OMB's Credit Subsidy Calculator that has both forecasted and actual Treasury interest rates. Loans have been made in both U.S. dollars and foreign currencies and the DFC's subsidy models incorporate the exchange risk. The net loans receivable or the value of assets related to direct loans is not the same as expected proceeds from selling the loans.

Historical data is used as the basis for program performance assumptions. The historical data undergoes quality review and analysis prior to its use in developing model assumptions. Key input to the subsidy models varies by program and includes items such as:

Contractual terms of the loan or guaranty such as loan amount, interest rate, maturity, and grace period Borrower characteristics

Estimated changes in foreign currency valuations

Loan performance assumptions, such as default and recovery rates

Loan fee rates

DFC's rating methodology for its FCRA reestimates is based on industry best practices and the expert judgment of a core panel of officers from origination, monitoring, credit policy and risk management who worked in conjunction with Moody's Analytics. The methodology rates the portfolio risk with a consistent and standardized approach.

DFC's total net subsidy reestimates for direct loan and loan guaranties for FY 2024 is (\$307,866) thousand, a downward re-estimate. The key drivers of the decrease include a significant increase to interest rates in the President's Economic Assumptions (PEA), unanticipated recovery contributions, and the continued trend of improvement due to survival. In FY 2024, direct loans with floating Treasury or floating LIBOR interest rates were

impacted by higher PEA interest rates which increased significantly across forecasted periods and maturities. The increase in interest rates and forecasted projections produced a downward reestimate impact for the relatively larger direct loan portfolio. Deals that are not currently fully disbursed with fixed Treasury rates for each disbursement are also projected to disburse into a higher interest rate environment than what was previously assumed. In addition to higher interest rates, 2 loan guarantees recovered over \$212,956 thousand in FY24 that was not projected last year, leading to (\$88,186) thousand and (\$78,718) thousand in downward contributions, respectively. Lastly, all performing loans that do not have a cancellation, default, risk rating change, or any other large event still receive updates to their cash flows each year. Each year that a loan does not default the total projected net default amount for that loan decreases, causing a downward reestimate, which is referred to as the impact of survival. The impact of survival has been increasing over the last 3 years, contributing (\$220,408) thousand towards the downward reestimate in FY24.

### **B.** DIRECT LOANS, NET

(dollars in thousands) As of September 30, 2024	Loans Receivable, Gross			nterest ceivable	Allowance for Subsid		Allowance for Subsidy Cost (Present Value		R	e of Assets elated to ect Loans, Net
Direct Loans Obligated Prior	۲	200 250	¢	452.042	۲	/FF0 003)	ć		۲	100 401
to FY 1992 Direct Loans Obligated After	\$	286,350	\$	452,943	\$	(558,802)	\$	-	\$	180,491
FY 1991		11,412,771		218,303		-		(1,025,128)		10,605,946
Total Direct Loans Receivable		11,699,121		671,246		(558,802)		(1,025,128)		10,786,437
Defaulted Loan Guaranties										
Receivable (Table F)		1,064,422		110,495		(52,648)		(231,302)		890,967
Total Loans Receivable, Net	\$	12,763,543	\$	781,741	\$	(611,450)	\$	(1,256,430)	\$	11,677,404

(dollars in thousands) As of September 30, 2023	Loans Receivable, Gross		Receivable, Interest Allowance for		eivable, Interest Allowance for Subsidy		Cost	ı	ue of Assets Related to irect Loans, Net
Direct Loans Obligated Prior to FY 1992	\$	319,788	\$	443,442	\$ (537,414)	\$	-	\$	225,816
Direct Loans Obligated After FY 1991		9,758,433		152,468	-	(8	96,661)		9,014,240
Total Direct Loans Receivable		10,078,221		595,910	(537,414)	(8	96,661)		9,240,056
Defaulted Loan Guaranties Receivable (Table F)		1,367,487		126,856	(54,376)	(4	37,961)		1,002,006
Total Loans Receivable, Net	\$	11,445,708	\$	722,766	\$ (591,790)	\$ (1,3	34,622)	\$	10,242,062

### C. TOTAL AMOUNT OF DIRECT LOANS DISBURSED

(dollars in thousands)

For the Years Ended September 30,	7	2023		
Direct Loan Disbursements	\$	2,553,728	\$ 2,432,096	

#### D. SUBSIDY EXPENSE AND REESTIMATES FOR DIRECT LOAN PROGRAMS BY COMPONENT

(dollars in thousands) For the Years Ended September 30, 2024 2023 Subsidy Expense for New Direct Loans Disbursed Interest Differential \$ 6,086 \$ (15,978) 236,297 Defaults, Net of Recoveries 194,587 Fees and Other Collections (289,721)(379,639) Other 2,164 20,821 Total Subsidy Expense for New Direct Loans Disbursed (45,174) (180,209) **Modifications and Reestimates Total Modifications** (2,900) (1,011) Net Interest Rate Reestimates (2,916)367 **Net Technical Reestimates** (183,380)(141,076) **Total Net Reestimates** (186, 296)(140,709) **Total Direct Loan Subsidy Expense** \$ (234,370)(321,929)

### E. SCHEDULE FOR RECONCILING DIRECT LOAN SUBSIDY COST ALLOWANCE

(dollars in thousands)

As of September 30,	2024	2023		
Beginning Balance of the Subsidy Cost Allowance	\$ (896,661)	\$ (1,036,643)		
Add: Subsidy Expense for Direct Loans Disbursed During the Year	45,174	180,209		
Adjustments:				
Loan Modifications	2,900	1,011		
Fees Accrued	(8,935)	(4,968)		
Loans Written Off	(3,091)	34,255		
Subsidy Allowance Amortization	(350,866)	(211,857)		
Other	55	623		
Total Adjustments	(359,937)	(180,936)		
Ending Balance of the Subsidy Cost Allowance Before Reestimates	(1,211,424)	(1,037,370)		
Add: Subsidy Net Reestimates	186,296	 140,709		
Ending Balance of the Subsidy Cost Allowance	\$ (1,025,128)	\$ (896,661)		

#### F. DEFAULTED LOAN GUARANTIES

(dollars in thousands) As of September 30, 2024	G	Defaulted Loan Juaranties eceivable, Gross	 nterest ceivable	 owance for oan Loss	Su	owance for bsidy Cost (Present Value)	Re Defa Gu	e of Assets Plated to ulted Loan Paranties Ivable, Net
Loans Obligated Prior to FY 1992 Loan Guaranties Loans Obligated After FY 1991	\$	79,056	\$ 18,110	\$ (52,648)	\$	-	\$	44,518
Loan Guaranties  Total	\$	985,366 <b>1,064,422</b>	\$ 92,385 <b>110,495</b>	\$ (52,648)	\$	(231,302) (231,302)	\$	846,449 <b>890,967</b>

(dollars in thousands) As of September 30, 2023	G	Defaulted Loan Guaranties Jeceivable, Gross	 nterest ceivable	 owance for oan Loss	Su	owance for bsidy Cost (Present Value)	R Def G	ue of Assets lelated to aulted Loan uaranties eivable, Net
Loans Obligated Prior to FY 1992 Loan Guaranties Loans Obligated After FY 1991	\$	86,425	\$ 14,016	\$ (54,376)	\$	- (427.061)	\$	46,065
Loan Guaranties  Total	\$	1,281,062 <b>1,367,487</b>	\$ 112,840 <b>126,856</b>	\$ (54,376)	\$	(437,961) (437,961)	\$	955,941 <b>1,002,006</b>

## **G. GUARANTIED LOANS OUTSTANDING**

### **GUARANTIED LOANS OUTSTANDING**

(dollars in thousands) As of September 30, 2024		ding Principal of Loans, Face Value	of Outstanding oal Guarantied	
Loan Guaranties	\$	9,708,383	\$ 9,264,894	
Total	\$ 9,708,383		\$ 9,264,894	
(dollars in thousands) As of September 30, 2023		ding Principal of Loans, Face Value	unt of Outstanding ocipal Guarantied	
Loan Guaranties	\$	10,090,783	\$ 9,715,403	
Total	\$	10,090,783	\$ 9,715,403	
NEW LOAN GUARANTIES DISBURSED				
(dollars in thousands) For the Year Ended September 30, 2024	•	Guarantied Loans, ce Value	nt of Principal uarantied	
Loan Guaranties	\$	1,341,872	\$ 1,105,233	
Total	\$	1,341,872	\$ 1,105,233	
(dollars in thousands) For the Year Ended September 30, 2023	Principal of Guarantied Loans, Face Value		nt of Principal uarantied	
Loan Guaranties	\$	1,807,040	\$ 1,604,024	
Total	\$	1,807,040	\$ 1,604,024	

## H. LIABILITY FOR LOAN GUARANTIES

(dollars in thousands) For the Years Ended September 30,	20	2024			
Loans Obligated After FY 1991					
Loan Guaranties	\$	814,110	\$	710,092	
Total Liability for Loan Guaranties	\$	814,110	\$	710,092	

As of September 30, 2024 and 2023, DFC had no balances for liabilities for losses on pre-1992 guaranties.

## I. SUBSIDY EXPENSE FOR LOAN GUARANTIES BY PROGRAM AND COMPONENT

(dollars in thousands)

For the Years Ended September 30,	2	024	20	023
Subsidy Expense for New Loan Guaranties Disbursed				
Defaults, Net of Recoveries	\$	32,438	\$	45,534
Fees and Other Collections		(26,487)		(69,651)
Other		18,015		10,115
Total Subsidy Expense for New Loan Guaranties Disbursed		23,966		(14,002)
Modifications and Reestimates				
Total Modifications		-		(85)
Net Interest Rate Reestimates		(29,034)		6,614
Net Technical Reestimates		(92,536)	1	31,507
Total Net Reestimates		(121,570)		38,121
Total Loan Guaranty Subsidy Expense	\$	(97,604)	\$	24,034

## J. SCHEDULE FOR RECONCILING THE LOAN GUARANTY LIABILITY

(dollars in thousands)

20	024	2	023
\$	710,092	\$	(91,366)
	(405,899)		(407,698)
	244,026		263,353
	39,779		18,757
	(15,813)		(32,759)
	327,349		244,777
	(448,919)		(206,657)
	361,208		921,795
	-		(85)
	2,287		(25)
\$	814,110	\$	710,092
	\$	(405,899) 244,026 39,779 (15,813) 327,349 (448,919) 361,208	\$ 710,092 \$ (405,899) 244,026 39,779 (15,813) 327,349 (448,919) 361,208 - 2,287

## K. SUBSIDY RATES BY PROGRAM AND COMPONENT

Defaults, Net

	Delaults, itel				
As of September 30, 2024	of Recoveries	Interest	Fees	Other	Total
Direct Loans					
Direct Loans	7.00%	-	(14.65)%	-	(7.65)%
Direct Loan Investment Funds	9.87%	-	(20.41)%	-	(10.54)%
Direct Loans in Foreign Currencies	6.98%	-	(1.56)%	4.58%	10.00%
Loan Guaranties					
Insurance of Debt	5.32%	-	(5.31)%	-	0.01%
<b>USAID Mission-led Guaranties</b>	4.70%	-	(1.03)%	-	3.67%
Loan Guaranties	3.78%	-	(7.06)%	-	(3.28)%
Limited Arbitral Award Coverage	6.72%	-	(8.59)%	-	(1.87)%

The subsidy rates presented above are consistent with the estimated subsidy rates published in the Federal Credit Supplement to the Budget of the U.S. Government except for differences due to rounding. The published budget formulation subsidy rates are notional, for illustrative purposes only, as DFC estimates subsidy on a loan-by-loan basis at the time of obligation. These rates cannot be applied to the direct loans and loan guaranties disbursed during the current reporting year to yield the subsidy expense. The subsidy expense for new loans reported in the current year could result from the disbursements of loans obligated in the current and prior fiscal years. Subsidy expense reported in the current year also includes the cost of modifications and subsidy reestimates.

#### L. ADMINISTRATIVE EXPENSES

DFC incurs administrative expenses to carry out its credit reform programs. This amount is determined by annual appropriation legislation. The administrative expense for direct loan and loan guaranties is \$193,434 thousand and \$142,646 thousand for the fiscal years ended September 30, 2024, and 2023, respectively.

#### M. LOANS RECEIVABLE

Loans receivable, net, reported on the Balance Sheet for all direct loans and defaulted guaranteed loans receivable include the following:

(dollars in thousands)

As of September 30,	2024	2023
Beginning Balance of the Loans Receivable, Net	\$ 10,242,062	\$ 7,523,771
Add: Loan Disbursements	2,553,728	2,432,096
Less: Principal Payments Received	(1,336,626)	(894,295)
Less: Interest Received	(551,689)	(395,686)
Add: Loan Guaranty Claim Payments Converted to Loans Receivable	390,447	494,623
Add: Interest Accruals	57,856	58,330
Less: Fees Accrued	(8,935)	(4,968)
Add: Capitalized Fees to Loan Principal	14,954	35,391
Less Interest Revenue on Uninvested Funds	(74,265)	(77,197)
Add interest expense on entity borrowings	277,586	215,476
Less: Subsidy Expense	(52,306)	(17,963)
Add: Negative Subsidy Payments	97,480	198,172
Less: Upward Reestimates	(224,565)	(233,163)
Add: Downward Reestimates	410,861	373,872
Other Increase/Decrease to Subsidy Allowance	(1,387)	72,205
Loan Modifications	2,900	1,011
Allowance for Loan and Interest Loss Adjustments	(120,697)	460,387
Ending Balance of Loans Receivable, Net	\$ 11,677,404	\$ 10,242,062

# NOTE 6: GENERAL PROPERTY, PLANT AND EQUIPMENT, NET

DFC's general property, plant and equipment consist of the following:

(dollars in thousands)		Acc	umulated			
As of September 30, 2024	Acqu	isition Cost	De	oreciation	Net l	Book Value
Equipment	\$	3,925	\$	(3,925)	\$	-
Internal Use Software		9,584		(9,584)		-
Lessee Right -To-Use Lease asset		155,505	-	(13,821)	-	141,684
Total Property, Plant and Equipment, Net	\$	169,014	\$	(27,330)	\$	141,684

(dollars in thousands)	Accumulated							
As of September 30, 2023	Acqui	sition Cost	Dep	oreciation	Net Book Value			
Equipment	\$	3,925	\$	(3,904)	\$	21		
Internal Use Software		9,584		(9,584)		-		
Total Property, Plant and Equipment, Net	\$	13,509	\$	(13,488)	\$	21		

Roll forward of General Property, Plant and Equipment, Net

(dollars in thousands)	Acqu	isition Cost	 umulated preciation	Net I	Book Value
Balance as of October 1, 2023	\$	13,509	\$ (13,488)	\$	21
Right to use lease		155,505	(13,821)		141,684
Depreciation Expense		<u>-</u>	(21)	·	(21)
Balance as of September 30, 2024	\$	169,014	\$ (27,330)	\$	141,684

(dollars in thousands)	Acqui	isition Cost	cumulated preciation	Net Bo	ook Value
Balance as of October 1, 2022	\$	13,509	\$ (13,354)	\$	155
Depreciation Expense			 (134)		(134)
Balance as of September 30, 2023	\$	13,509	\$ (13,488)	\$	21

Disclosure	2024	2023
Balance beginning of year, unadjusted	\$ 21	\$ 155
Right-to-use lease assets, CY activity	155,505	-
CY amortization of right-to-use lease assets	(13,821)	-
Depreciation expense	 (21)	 (134)
Balance at End of Year	\$ 141,684	\$ 21

Starting in FY2024, Federal reporting entities are required to report a right-to-use lease asset and a lease liability for non-intragovernmental, non-short-term contracts or agreements, when the entity has the right to obtain and control access to economic benefits or services from an underlying property, plant or equipment asset for a period of time in exchange for consideration under the terms of the contract or agreement.

### **NOTE 7: ADVANCES AND PREPAYMENTS**

DFC's advances and prepayments consist of the following:

(dollars in thousands)

As of September 30,	2024	2023
Advances for Claim Payments	\$ -	\$ 183
Total Advances and Prepayments	\$ -	\$ 183

DFC's advances are amounts paid to the banks that process claims for DFC's loan guaranties. Because claims need to be paid timely, estimates for claims are requested from DFC by the bank, in advance of the claim payment. When a claim payment request is received from the bank, DFC pays the request and records the advance. When the bank pays the claims and provides the claim payment information to DFC, DFC reduces the advance and recognizes the decrease to the loan guaranty liability.

### NOTE 8: LIABILITIES COVERED AND NOT COVERED BY BUDGETARY RESOURCES

(dollars in thousands)

As of September 30,	20	024	;	2023
Intragovernmental				_
Unfunded FECA Liability	\$	34	\$	27
Total Intragovernmental		34		27
With the Public				
Lease Liability		133,837		-
Federal Employee Benefits Payable		9,099		7,221
Insurance and Guaranty Program Liabilities		180		192
Other Liabilities		<u>-</u>		131
Total With the Public		143,116		7,544
Total Liabilities Not Covered by Budgetary Resources		143,150		7,571
				_
Total Liabilities Covered by Budgetary Resources		14,011,113		11,796,325
Total Liabilities Not Requiring Budgetary Resources		147,527	•	156,782
Total Liabilities	\$	14,301,790	\$	11,960,678

Budgetary resources encompass not only new budget authority but also other resources available to cover liabilities for specified purposes in a given year. Liabilities are considered covered by budgetary resources if they are to be funded by permanent indefinite appropriations, which have been enacted and signed into law and are available for use as of the Balance Sheet date, provided that the resources may be apportioned by OMB without further action by the Congress and without a contingency having to be met first. DFC's liabilities covered by budgetary resources primarily consist of borrowings payable to Treasury, downward reestimates payable to Treasury, and loan guaranty liabilities. Liabilities not covered by budgetary resources require future congressional action whereas liabilities covered by budgetary resources reflect prior congressional action. Regardless of when the congressional action occurs, when the liabilities are liquidated, Treasury will finance the liquidation in the same way that Treasury finances all other disbursements, which is to borrow from the public if the Government has a budget deficit, and to use current receipts if the Government has a budget surplus. In FY 2024 DFC's liabilities not covered by budgetary resources primarily consist of unfunded lease liability and accrued unfunded annual leave. In FY 2023 liabilities not covered by budgetary resources primarily consist of accrued unfunded annual leave.

Liabilities not requiring budgetary resources consist mostly of unearned revenues that will be earned by providing services by the passage of time.

## **NOTE 9: DEBT**

In FY 2024 and 2023, DFC increased borrowings to finance the increased direct loans portfolio. DFC's debt owed to Treasury, other than Federal Financing Bank (FFB) consists of:

# (dollars in thousands)

#### As of September 30, 2024

	Beginning				Ending
Source of Debt	Balance	Borrowing	Repayment	Interest	Balance
Debt Owed to Treasury other than FFB	\$ 10,497,580	\$ 3,330,779	\$ (1,514,144)	\$ -	\$12,314,215
Total Debt	\$ 10,497,580	\$ 3,330,779	\$ (1,514,144)	\$ -	\$12,314,215

#### (dollars in thousands)

#### As of September 30, 2023

	В	Beginning							Ending
Source of debt		Balance	E	Borrowing	I	Repayment	Inte	rest	Balance
Debt Owed to Treasury other than FFB	\$	8,964,970	\$	3,295,351	\$	(1,762,741)	\$	-	\$10,497,580
Total Debt	\$	8,964,970	\$	3,295,351	\$	(1,762,741)	\$	-	\$10,497,580

### NOTE 10: ADVANCES FROM OTHERS AND DEFERRED REVENUE

DFC's advances from others and deferred revenue consists of:

#### (dollars in thousands)

As of September 30,	2024		2023	
Intragovernmental Advances from Others and Deferred Revenue				
Advances from Other Federal Agencies	\$	966	\$	1,267
Total Intragovernmental Advances from Others and Deferred Revenue		966		1,267
With the Public Advances from Others and Deferred Revenue				
Finance Retainer Fees and Deferred Facility Fees		136,706		126,153
Rent Incentives		<u> </u>		18,371
Total With the Public Advances from Others and Deferred Revenue		136,706		144,524
Total Advances from Others and Deferred Revenue	\$	137,672	\$	145,791

## **NOTE 11: NON-ENTITY REPORTING**

Non-entity assets are assets held by DFC but not available to be used by DFC. These are funds that DFC will transfer to the Treasury general fund receipt accounts for downward reestimates, and negative subsidy amounts for DFC's direct loan and loan guaranties made under FCRA, as well as excess funds related to direct loan and loan guarantees made prior to FY 1992. During the year, DFC transfers funds to the Treasury general fund receipt accounts, and at year-end the Treasury sweeps the funds, reducing the balance of FBwT in the general fund receipts accounts to zero. At year-end, DFC accrues current year reestimates. Direct loans and loan guaranties made after FY 1991 that are

covered under FCRA are reestimated each year. The loans and loan guaranties where the reestimates indicate that the amount of subsidy needed will be less than the prior year, or where the present value of the cash flows is positive, are a downward reestimate, requiring funds to be transferred to the Treasury. DFC cannot transfer these funds until it receives authority from OMB, which will occur in succeeding fiscal year. When recording the downward reestimate accrual, DFC records a payable to the Treasury general fund receipt account for the downward reestimates payable from its financing funds. DFC also records an accounts receivable in the general fund receipt account for the receivable from DFC's financing funds. For consolidated financial statements presentation, DFC eliminates the payables to the non-entity fund and the non-entity Treasury general fund receipt accounts receivable from the DFC entity funds, leaving a payable to the General Fund of the US Government for the downward reestimates. The downward reestimates payable is a current liability to be paid in the subsequent fiscal year. The table below shows the balance of the entity and non-entity assets and liabilities for the downward reestimates accrued as of September 30, 2024 and 2023.

#### (dollars in thousands)

As of September 30,		2024	2023	
Entity				
Intragovernmental Liabilities				
Financing Funds Payable to the General Fund Receipt Account	\$	(859,779)	\$	(580,530)
Non-Entity				
Intragovernmental Assets				
General Fund Receipt Accounts Receivable		859,779		580,530
Intragovernmental Liabilities				
Liability to the General Fund of the US Government for Other Non-				
Entity Assets - Downward Re-estimate Payable to the		(859,779)		(580,530)
Treasury				
Liability to the General Fund of the U.S. Government for Other Non-	<u> </u>	_	·	_
Entity Assets	\$	(859,779)	\$	(580,530)

#### **NOTE 12: OTHER LIABILITIES**

DFC's other liabilities consist of:

(dollars in thousands) As of September 30,		2024	(Reclassified) 2023		
Intragovernmental:					
Other Liabilities					
Employer Contributions & Payroll Taxes Payable	\$	725	\$	363	
Unfunded FECA Liability		34		27	
Total Intragovernmental		759		390	
With the Public					
Lease Liability		144,989		-	
Other		=_		131	
Total With the Public		144,989		131	
Total Other Liabilities	\$	145,748	\$	521	

DFC's other liabilities are current liabilities, with the exception of lease liability, which includes noncurrent liability of \$133,837 thousand.

### **NOTE 13: ACCOUNTS PAYABLE**

DFC's accounts payable consist of other payables with the public for services as of September 30, 2024. In FY 2024 accounts payable consisted of a direct loan disbursement in transit and other payables with the public for services.

(dollars in thousands) As of September 30,	2024	2023		
Disbursements in transit	\$ 200	\$	-	
Other	 2,190		2,389	
Total Accounts Payable	\$ 2,390	\$	2,389	

#### NOTE 14: FEDERAL EMPLOYEE BENEFITS PAYABLE

Federal employee benefits payable consists of:

(dollars in thousands)			(Re	classified)
As of September 30,			2023	
Accrued Unfunded Annual Leave	\$	9,099	\$	7,221
Accrued Funded Payroll & Benefits		8,742		5,248
Employer Contributions and Payroll Taxes Payable				123
Total Federal Employee Benefits Payable	\$	17,841	\$	12,592

### **NOTE 15: INSURANCE AND GUARANTY PROGRAM LIABILITIES**

DFC provides Political Risk Insurance for overseas investments against any or all political risks such as currency inconvertibility and transfer restrictions, expropriation, war, terrorism, civil disturbance, breach of contract, or non-honoring of financial obligations. The initial term is typically 3 to 20 years. Policies are generally renewable yearly at the option of the insured. Insurance premiums received are amortized over the coverage period. Insurance coverage may include:

- 1) Insurance coverage against inconvertibility protects the investor from increased restrictions on the investor's ability to convert local currency into U.S. dollars. Inconvertibility insurance does not protect against devaluation of a country's currency.
- 2) Expropriation coverage provides compensation for losses due to confiscation, nationalization, or other governmental actions that deprive investors of their fundamental rights in the investment.
- 3) Guaranties issued on behalf of a U.S. exporter of goods or services, or a U.S. contractor in favor of a foreign government buyer can be covered against the risk of a wrongful calling. The guaranties usually are in the form of irrevocable, on-demand, standby letters of credit. A wrongful calling is one that is not justified by the terms of the underlying contract, or the invitation for bids.
- 4) Insurance against political violence insures investors against losses caused by politically motivated acts of violence (war, revolution, insurrection, or civil strife, including terrorism and sabotage).
- 5) Reinsurance can increase underwriting capacity and support development in countries where investors have difficulty obtaining political risk insurance, DFC can reinsure licensed U.S. and international insurance companies.
- 6) DFC political risk insurance supports U.S. capital market financing structures that catalyze private capital in emerging markets.

In general, pricing is determined based on the individual coverage issues and the unique risk profile of the investment project. DFC's costs of the Insurance program are \$26,902 thousand and \$16,086 thousand for the fiscal years ended September 30, 2024, and 2023, respectively. DFC collected \$11,005 thousand and \$13,841 thousand in insurance

premiums for the fiscal years ended September 30, 2024, and 2023, respectively. DFC's Insurance program is self-funded, uses no appropriated funds in the administration of the program, and did not borrow any funds from the Treasury for the fiscal years ended September 30, 2024, and 2023.

DFC is able to invest proceeds from its insurance program in Treasury non-marketable, market-based securities. See Note 1 for additional information.

Under most DFC insurance contracts, investors may obtain all coverages, but claim payments may not exceed the single highest coverage amount. Claim payments are limited by the value of the investment and the amount of current coverage in force at the time of the loss and may be reduced by the insured's recoveries from other sources. In certain instances, DFC's requirement to pay up to the single highest coverage amount may be reduced by stoploss and risk-sharing agreements. Finally, losses on insurance claims may be reduced by recoveries by DFC as subrogee of the insured's claim against the host government or payments from reinsurance policies obtained by DFC from commercial entities. Payments made under insurance contracts that result in recoverable assets are included in Accounts Receivable, net of an allowance for uncollectible amounts.

#### (dollars in thousands)

As of September 30,	2	024	2023
Unearned Insurance Premiums	\$	9,855	\$ 10,991
Unpaid Insurance Claims		180	 192
Total Insurance Program Liabilities:	\$	10,035	\$ 11,183

DFC has unpaid insurance claims that are recorded as unfunded liabilities. DFC's liability for unpaid insurance claims and activity for FY 2024 and 2023 consists of:

(dollars in thousands)	;	2024		2023
Unpaid Insurance Claims as of October 1	\$	192	\$	43,685
Claims Expense		5,130		5,793
Claims Paid		(9,900)		(49,032)
Recoveries and Other Adjustments		4,758		(254)
Unpaid Insurance Claims as of September 30	\$	180	\$	192

In FY 2024, the claims paid were related to projects started under DFC. In FY 2023, the claims paid were related to projects started under OPIC.

The liability for losses on remaining coverage as of September 30, 2024, and 2023, represents the estimated amounts to be paid to settle claims, including claim adjustment expenses, for the remaining open arrangement period in excess of the sum of both:

- a) related unearned premiums as of the end of the reporting period, and
- b) premiums due after the end of the reporting period that relate to the remaining open arrangement period.

The open arrangement period is the elected coverage period under the insurance policy, since it is the period the insurance is in-force and unexpired. DFC's analysis of estimated losses on remaining coverage incorporated a review of maximum contingent liabilities, current exposure to claims, historic claims, anticipated recoveries, and anticipated premiums. The analysis includes the past 16 years of historic coverages and claims, and assumes historic experience is analogous to current conditions. Anticipated claims were discounted using the 1-year Treasury Rates. DFC assumes that recovery payments will begin four years after the claim is paid and the recovery payment period will last 2 years. DFC is not anticipating recoveries on claims paid prior to 2019. The estimated discounted claims on the portfolio are \$26,350 thousand and \$159,677 thousand for the fiscal years ended September 30, 2024 and 2023, respectively.

The estimated discounted unearned premiums on the portfolio are \$9,067 thousand and \$8,169 thousand for the fiscal years ended September 30, FY 2024 and 2023, respectively, and the estimated discounted recoveries are \$17,347 thousand and \$105,311 thousand for the fiscal years ended September 30, 2024 and 2023, respectively. As of September 30, 2024, and 2023, DFC had no liability for losses on remaining coverage.

In addition to requiring formal applications for claimed compensation, DFC's contracts generally require investors to notify DFC promptly of host government action that the investor has reason to believe is or may become a claim. Compliance with this notice provision sometimes results in the filing of notices of events that do not mature into claims.

DFC's current exposure for all policies in force for the elected coverage periods, or Current Exposure to Claims as of September 30, 2024, was \$2.1 billion, of which \$340,836 thousand is shared by third parties as a result of reinsurance arrangements. The current exposure to claims as of September 30, 2023, was \$3.6 billion, of which \$1.0 billion was shared by third parties as a result of reinsurance arrangements.

### **NOTE 16: LEASES**

### **LONG-TERM LEASES**

On December 31, 2003, John Hancock Life Insurance and OPIC, a predecessor agency of DFC, entered certain office and storage space in the building located at 1100 New York Avenue, N.W., Washington, D.C. (the "Building"). 22 USC 9632 provides DFC explicit legal authority to obligate only the current fiscal year's obligations so long as its predecessor lease is in-force. Updated annually by the lessor, each tenant of the building is charged their proportionate share of the building's operating and real estate taxes. DFC's sole lease is capitalized from the commence date of SFFAS 54 on October 1, 2024, at the present value the remaining lease payments. The remaining lease's term at the commencement date ends on 2/28/2035 which is approximately 10 years. The discount rate used to determine the present value is based on the comparable marketable Treasury securities rate of 4.25%.

DFC's applicable monthly rent payment is not considered a fixed payment as the building lease's annual basic rent increases 2.5% each year for each office space and 2.0% for each storage space. The increase to basic rent is variable but is fixed in-substance as the increase occurs at the same rate equally over the term of the lease (annually). The lease capitalization also includes rent abatement for the periods the abatement is provided. Variable payments, such as utilities, real estate taxes, operational expenses, or any other monthly rental charge that is not identified in the lease agreement as basic rent is expensed as incurred.

DFC has elected not to assess whether contracts or agreements meeting the specific eligibility criteria for embedded leases are or contain lease component(s) as of October 1, 2023, as well as those subsequently entered into or modified prior to the end of the accommodation period. The contracts or agreements for which this accommodation is applied have been accounted for as non-lease contracts or agreements for their remaining term unless they are subsequently modified after the end of the accommodation period.

DFC's building lease asset and related accumulated amortization consist of:

(dollars in	thousands)
-------------	------------

As of September 30,	2024
Land and Buildings	\$ 155,505
Accumulated Amortization	 (13,821)
Total	\$ 141,684

DFC's future lease principal and interest payments are as follows:

(dollars in thousands) For the Years Ending:	Pr	rincipal	Interest	Total
2025	\$	10,847	\$ 692	\$ 11,539
2026		14,171	1,583	15,754
2027		15,972	2,525	18,497
2028		15,692	3,268	18,960
2029		11,616	2,968	14,584
2030-2035		70,779	31,106	101,885
2035		5,912	3,582	9,494
Total	<b>\$</b>	144,989	\$ 45,724	\$ 190,713

DFC's Annual Lease Expense consists of:

(dollars	in t	housa	nds)
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For the Period September 30,	2024	4
Amortization	\$	13,821
Variable Lease Expenses		723
Interest		225
Total	\$	14,769

## **NOTE 17: BUDGETARY RESOURCES**

## A. NET ADJUSTMENTS TO UNOBLIGATED BALANCE, BROUGHT FORWARD

(dollars in thousands)

For the Periods Ended September 30,	2	024	2023		
	Budgetary	Non-Budgetary Credit Reform Financing Accounts	Budgetary	Non- Budgetary Credit Reform Financing Accounts	
Unobligated Balance, Prior Year	\$6,676,494	\$1,037,888	\$6,469,761	\$1,297,219	
Adjustments to Budgetary Resources Available at the Beginning of the Year	-	160,194	-	-	
Borrowing Authority Withdrawn	-	(1,203,360)	-	(223,273)	
Repayments of Borrowings to Treasury	-	(276,054)	-	(648,696)	
Capital Transfers to the General Fund of the Treasury	(5,358)	-	(6,882)	-	
Recoveries of Prior Year Obligations	103,274	1,204,195	11,423	224,263	
Transfers in of Prior Year Authority	91,100	-	12,388	-	
Cancelled Authority	(502)	<u> </u>	(349)		
Unobligated Balance from Prior Year Budget Authority, Net	\$6,865,008	\$922,863	\$6,486,341	\$649,513	

Differences between the Unobligated Balance, end of year, and the Unobligated Balance from Prior Year Budget Authority, as presented on the FY 2024 Combined Statement of Budgetary Resources are primarily due to the following:

- Adjustments to budgetary resources available at the beginning of the year: These include borrowing authority adjustments.
- Recoveries of Prior Year Obligations: These include reductions of obligations made in previous years, mostly
  in the direct loan program.
- Borrowing Authority Withdrawn: At the end of each year, borrowing authority from the prior year is withdrawn, and new borrowing authority is received at the beginning of the next year.
- Repayments of Borrowings to Treasury: DFC repays borrowings from Treasury for its direct loan and loan guaranty programs, reducing budget authority.
- Capital Transfers to the General Fund of the U.S. Treasury: The excess funds held by liquidating funds for direct loan and loan guaranty programs made before FY 1992, are transferred to Treasury each year, reducing the budget authority.
- Transfers-in of Prior Year Authority: DFC received funds from USAID transferred in to support direct loans and loan guaranties initially made in prior years.
- Cancelled Authority is authority that no longer available to DFC.

#### **B. PERMANENT INDEFINITE APPROPRIATIONS**

FCRA authorizes permanent, indefinite appropriations from Treasury, as appropriate, to carry out all obligations resulting from the financing program. Permanent indefinite authority is available to fund any reestimated increase of subsidy costs that occurs after the year in which a loan is disbursed. Reestimated reductions of subsidy costs are returned to Treasury and are unavailable to DFC.

The BUILD Act established a fund which shall be available for discharge of liabilities under insurance or reinsurance or under similar predecessor authority. All valid claims arising from insurance issued by DFC constitute obligations on which the full faith and credit of the United States of America is pledged for full payment. DFC is authorized by statute to borrow from Treasury should funds in DFC's reserves be insufficient to discharge obligations arising under its insurance program.

#### C. ANNUAL APPROPRIATIONS

DFC receives an annual appropriation for operations and programs. DFC's offsetting collections derived from investment earnings, and negative subsidy are to be used to reduce DFC's annual appropriation.

## **D. BORROWING AUTHORITY**

DFC is required to borrow from Treasury's Bureau of the Fiscal Service to fund the unsubsidized portion of direct loan disbursements. DFC is authorized to borrow funds to disburse negative subsidy or pay claims exceeding the amount of subsidy and collections maintained in the financing funds. As of September 30, 2024, and 2023, DFC had \$12,961 million and \$9,705 million, respectively, in borrowing authority carried over to fund direct loans and pay future claims.

### **E. USE OF UNOBLIGATED BALANCES**

Unobligated balances on the Combined Statements of Budgetary Resources includes both expired and unexpired authority. Unexpired authority includes both apportioned and unapportioned funds. DFC's administrative spending authority is available for five additional fiscal years after the year of expiration for recording and adjusting previously recorded obligations but cannot be used to fund new obligations. As specified in DFC's annual appropriation, DFC's equity authority is available for the term of the underlying equity investment, and DFC's disbursement authority for program funds supporting the credit programs is available for eight additional fiscal years after the year of expiration. Under DFC's appropriation law (Public Law 118-47, Section 7011), funds that were originally obligated during the period of availability, and deobligated in a subsequent fiscal year, are available for obligation for an additional four years. Funds remaining after the period of availability become cancelled authority and are returned to Treasury.

#### F. UNDELIVERED ORDERS AT THE END OF THE PERIOD

Undelivered Orders include loan and related subsidy obligations that have been issued but not disbursed and obligations for goods and services ordered that have not been received.

(dollars in thousands)						
As of September 30, 2024	Intrag	overnmental	Wit	th the Public	Total	
Unpaid	\$	1,361,010	\$	13,633,105	\$	14,994,115
Paid		<u>-</u>		-		=
Total Obligations	\$	1,361,010	\$	13,633,105	\$	14,994,115
(dollars in thousands) As of September 30, 2023	Intra	governmental	With the Public			Total
Unnoid	\$	1,082,155	\$	10,390,842	\$	11,472,997
Unpaid	Y	1,002,133	ڔ	10,330,042	Y	11,472,337
Paid		-		183		183

# G. EXPLANATION OF DIFFERENCES BETWEEN THE COMBINED STATEMENT OF BUDGETARY RESOURCES AND THE BUDGET OF THE U.S. GOVERNMENT

(dollars in millions) For the Year Ended September 30, 2023	dgetary sources	Obli and	New gations Upward stments	Off	ributed setting ceipts	Net (	Outlays
Combined Statement of Budgetary Resources	\$ 16,468	\$	8,754	\$	(399)	\$	2,200
Expired Funds not reported in 2023 President's Budget	(26)		-		-		-
New Treasury Account Symbol					6		
Rounding	2		-				(1)
Budget of the U.S. Government	\$ 16,444	\$	8,754	\$	(393)	\$	2,199

Agencies are required to explain material differences between their Combined Statement of Budgetary Resources (SBR) and the Budget of the U.S. Government. This disclosure reconciles the prior year's Statement of Budgetary Resources to the actual balances per the upcoming year's budget.

For example, DFC's FY 2023 SBR will be reconciled to the actual balances per the 2025 Budget of the U.S. Government which will be released in FY 2024. The Budget with the actual amounts for this current year will be available later at <a href="https://whitehouse.gov/omb/budget">whitehouse.gov/omb/budget</a>.

Balances reported in the FY 2023 Combined Statement of Budgetary Resources and the related President's Budget are shown in the table above for Budgetary Resources, Obligations, Distributed Offsetting Receipts, Net Outlays, and any related differences. The differences reported are due to differing reporting requirements for expired and unexpired appropriations between the Treasury guidance used to prepare the SBR and the OMB guidance used to prepare the President's Budget. The SBR includes both unexpired and expired appropriations, while the President's Budget discloses only unexpired budgetary resources that are available for new obligations. Differences in Distributed Offsetting Receipts include differences in funds that OMB uses to calculate the amount on a quarterly report. OMB includes clearing accounts and does not include negative subsidy amounts. Other minor differences are the result of rounding variances.

#### H. DISTRIBUTED OFFSETTING RECEIPTS

Distributed Offsetting Receipts are amounts transferred to Treasury and credited to a General Fund Receipt Account that offset DFC budget outlays. Agency outlays are measured on both a gross and net basis, with net outlays being reduced by offsetting receipts. DFC's Distributed Offsetting Receipts include downward reestimates from the prior fiscal year, which are transferred to the Treasury General Fund Receipt Accounts. Treasury publishes a report each month of each agencies' Distributed Offsetting Receipts (fiscal.treasury.gov/reports-statements/mts/quarterly).

#### NOTE 18: RECONCILIATION OF NET COST OF OPERATIONS TO NET OUTLAYS

The Net Cost to Net Outlays Reconciliation schedule reconciles the Net Cost (reported in the Consolidated Statements of Net Cost) to the Net Outlays (reported in the Combined Statements of Budgetary Resources). The reconciliation clarifies the relationship between budgetary and proprietary accounting information. Reconciliation items included: (1) Transactions which did not result in an outlay but did result in a cost; and (2) Unpaid expenses included in the net cost in this reporting period but not yet included in outlays. Components of net cost that are not part of net outlays are most commonly (1) the result of allocating assets to expenses over more than one reporting period (e.g., depreciation); (2) the temporary timing differences between outlays/receipts and the operating expense/revenue during the period; and (3) cost financed by other Federal entities (imputed inter-entity cost). The analysis below illustrates this reconciliation by listing the key differences between net cost and net outlays. In accordance with A-136 guidance, the presentation of the Reconciliation of Net Costs of Operations to Net Outlays excludes financing funds activity for programs subject to FCRA. Line items presented below, such as the Net Cost as well as the increases and decreases in assets and liabilities do not include financing funds and cannot be compared to the Consolidated Statements of Net Cost and the Consolidated Balance Sheets. Loans Receivable and Loan Guaranty Liability activity is reported below for the liquidating funds for loans and loan guaranties made prior to FY 1992.

In FY 2024 and 2023, the key reconciling differences between the net cost and net outlays for DFC included: (1) the accrual of the reestimates in the program funds. The accruals impact the current year net cost but have an impact on the net outlays in the succeeding year; (2) a decrease in the prior year subsidy payable from the DFC credit program funds to the DFC financing funds. The subsidy was recorded as a payable in the prior year and paid in the current year, which impacts the net outlays, but has no current year impact on the net cost; (3) acquisition of investments, which are investments in non-intragovernmental projects that are recorded on the balance sheet. The investments impact net outlays but have no impact on the net cost; (4) an increase in lease asset, which is included in general property, plant and equipment, and lease liability, which is included in other liabilities, as a result of the implementation of SFFAS 54, Leases; and (5) distributed offsetting receipts which are funds that DFC has sent to the General Fund of the Treasury for its credit programs under FCRA. These amounts reduce the net outlays on the Combined Statements of Budgetary Resources, but have no impact on the net cost to DFC.

(dollars in thousands)	Intra-	Martin to the	
For the Year Ended September 30, 2024 Net Cost	governmental \$ (143,689)	With the Public \$ 17,048	Total
Net Cost	\$ (143,689)	\$ 17,048	\$ (126,641)
Components of Net Cost That Are Not Part of Net Outlays:			
Property and Equipment Depreciation and Lease	-	(13,842)	(13,842
Amortization			
Year-end Credit Reform Subsidy Accrual Reestimates	307,866	-	307,866
Net Gains/(Losses) on Investments	-	(10,183)	(10,183
Increase/(decrease) in assets:			
Accounts Receivable, Net	(73)	(822)	(895
Loans Receivable, Net	-	(48,323)	(48,323
Investments, Net	8,842	-	8,842
Lease Assets	155,505	-	155,50
(Increase)/decrease in liabilities:			
Accounts Payable	-	198	198
Subsidy Payable to the Financing Account	477,941	-	477,94
Federal Employee Benefits Payable	-	(5,373)	(5,373
Insurance and Guaranty Program Liabilities	-	1,148	1,14
Advances from Others and Deferred Revenue	300	7,671	7,97
Other Liabilities	(246)	(144,989)	(145,235
Other Financing Sources:			
Imputed Costs	(10,136)	-	(10,136
Total Components of Net Cost That Are Not Part of Net			
Outlays	939,999	(214,515)	725,484
Components of Net Outlays That Are Not Part of Net			
Cost:			
Acquisition of Investments	-	259,150	259,150
Return of Investments	-	(32,169)	(32,169
Gain on Investments		211	21:
Total Components of Net Outlays That Are Not Part of			
Net Cost	-	227,192	227,192
Financing Sources:			
Transfers in Without Reimbursement	(133,485)	-	(133,485
Total Financing Sources	(133,485)	-	(133,485
Miscellaneous Items:			-
Distributed Offsetting Receipts	(563,238)	-	(563,238
Change in Accounting Principle	-	(17,466)	(17,466
Total Miscellaneous Items	(563,238)	(17,466)	(580,704
Net Outlays	\$ 99,587	\$ 12,259	\$ 111,846
•	+ 25,25.		<u> </u>
Agency Outlays, Net			\$ 111,846

(dollars in thousands)	Intra-	With the Public	Total	
For the Year Ended September 30, 2023  Net Cost	governmental \$ (117,745)	\$ 79,532	Total \$ (38,213	
Comments of New Cont. That Are New Point of New Continue				
Components of Net Cost That Are Not Part of Net Outlays	:	(424)	/424	
Property and Equipment Depreciation	-	(134)	(134	
Year-end Credit Reform Subsidy Accrual Reestimates	102,589	- (0.000)	102,589	
Net Gains/(Losses) on Investments	-	(9,069)	(9,069	
Increase/(decrease) in assets:	4.40	000	0.41	
Accounts Receivable	140	803	943	
Loans Receivable, net	-	(39,941)	(39,941	
Investments, net	1,922	-	1,927	
Advances and Prepayments	=	(417)	(417	
(Increase)/decrease in liabilities:				
Accounts Payable	-	(2,115)	(2,115	
Subsidy Payable to the Financing Account	613,753	<del>-</del>	613,75	
Federal Employee Benefits Payable	-	(1,073)	(1,073	
Insurance and Guaranty Program Liabilities	-	45,008	45,00	
Advances from Others and Deferred Revenue	2,295	1,734	4,02	
Other Liabilities	17	(888)	(871	
Other Financing Sources:				
Imputed Costs	(6,189)		(6,189	
Total Components of Net Cost That Are Not Part of Net				
Outlays	714,527	(6,092)	708,43	
Components of Net Outlays That Are Not Part of Net				
Cost:				
Acquisition of Investments	-	146,839	146,83	
Return of Investments	-	(780)	(780	
Effect of Prior Year Credit Reform Subsidy Reestimates	(8)		(8	
Total Components of Net Outlays That Are Not Part of				
Net Cost	(8)	146,059	146,05	
Financing Sources				
Transfers in Without reimbursement	(225,600)		(225,600	
Total Financing Sources	(225,600)		(225,600	
Miscellaneous Items				
Distributed Offsetting Receipts	(398,962)		(398,962	
Total Miscellaneous Items	(398,962)		(398,962	
Net Outlays	\$ (27,788)	\$ 219,499	\$ 191,71	
Agency Outlays, Net			\$ 191,71:	

# NOTE 19: RECLASSIFICATION OF FINANCIAL STATEMENT LINE ITEMS FOR FINANCIAL REPORT COMPILATION PROCESS

To prepare the Financial Report of the U.S. Government (Financial Report), the Department of the Treasury requires agencies to submit an adjusted trial balance, which is a listing of amounts by U.S. Standard General Ledger account that appear in the financial statements. Treasury uses the trial balance information reported in the Government-wide Treasury Account Symbol Adjusted Trial Balance System (GTAS) to develop a Reclassified Statement of Net Cost, and a Reclassified Statement of Changes in Net Position for each agency, which are accessed using GTAS. Treasury eliminates all intragovernmental balances from the reclassified statements and aggregates lines with the same title to develop the Financial Report statements. This note shows DFC's financial statements and DFC's reclassified statements prior to elimination of intragovernmental balances and prior to aggregation of repeated Financial Report line items. A copy of the 2023 Financial Report (FR) can be found here: fiscal.treasury.gov/reports-statements and a copy of the 2024 FR will be posted to this site as soon as it is released.

The term "intragovernmental" is used in this note to refer to amounts that result from other components of the Federal Government.

The term "non-Federal" is used in this note to refer to Federal Government amounts that result from transactions with non-Federal entities. These include transactions with individuals, businesses, non-profit entities, and State, local, and foreign governments. Amounts shown in the DFC Statement of Net Cost column are totals from the FY 2024 Consolidated Statement of Net Cost by program. Unrealized gains and losses are reported as a net number on the FY 2024 Consolidated Statement of Net Cost.

FY 2024 DFC Statem	ent of Net Cost	Line Items Used to Prepare FY2024 Government-wide Statement of Net Co				
	Amounts	Other Than Dedicated				
Financial Statement	(dollars in	Collections				
Line	thousands)	(dollars in thousands)	Reclassified Financial Statement Line			
Gross Costs			Non-Federal Costs			
Operating Costs	\$ 711,490	\$ 53,557	Non-Federal Gross Cost			
Subsidy Costs	(24,108)	53,557	Total Non-Federal Costs			
Reestimates	(307,866)					
Unrealized Losses	27,041					
			Intragovernmental Costs			
		23,120	Benefit Program Costs			
		10,136	Imputed Costs			
		6,112	Buy/Sell Costs			
		305,747	Borrowing and Other Interest Expense			
		7,435	Other Expenses			
		352,550	Total Intragovernmental Costs			
Total Gross Costs	406,557	406,107	Total Reclassified Gross Costs			
Earned Revenue	(625,146)	(357,766)	Non-Federal Earned Revenue			
Investment Revenue	(6,001)		Intragovernmental Revenue			
Unrealized Gains	(16,858)	(33,427)	Buy/Sell Revenue			
		(157,065)	Federal Securities Interest Revenue Including Associated Gains/Losses (Exchange)			
		(99,297)	Borrowing and Other Interest Revenue			
		(289,789)	Total Intragovernmental Earned Revenue			
Total Earned Revenue	(649.005)	(647,555)	Total Reclassified Earned Revenue			
	(648,005)	` '				
Net Cost	\$ (241,448)	\$ (241,448)	Net Cost			

FY 2024 DFC Statement of Changes in	Net Position	Line Items Used to Prepare FY 2024 Government-wide Statement of Changes in Net Position			
Financial Statement Line	Amounts (dollars in thousands)	Other Than Dedicated Collections (dollars in thousands)	Reclassified Financial Statement Line		
Unexpended Appropriations			Unexpended Appropriations		
Unexpended Appropriations, Beginning Balance	\$ 674,382	\$ 674,382	Unexpended Appropriations, Beginning Balance		
Appropriations Received	1,206,615	1,206,615	Appropriations Received		
Appropriations Transferred in/Out	91,100	91,100	Appropriations Transferred in/Out		
Other Adjustments	(502)	(502)	Adjustment of Appropriations Received		
Appropriations Used	(896,665)	(896,665)	Appropriations Used		
Total Unexpended Appropriations	1,074,930	1,074,930	Total Unexpended Appropriations		
<b>Cumulative Results of Operations</b>			Cumulative Results of Operations		
Cumulative Results, Beginning Balance	7,387,461	7,387,461	Cumulative Results, Beginning Balance		
Changes in accounting principles	17,466	17,466	Changes in accounting principles		
Appropriations Used	896,665	896,665	Appropriations Used		
Imputed Financing Sources	10,136	10,136	Imputed Financing Sources		
Other Adjustments	1,387	1,387	Federal non-exchange revenue		
Offset to Non-entity Collections	(879,453)	(879,453)	Offset to Non-entity Collections		
Net Cost of Operations	241,448	241,448	Net Cost of Operations		
Cumulative Results of Operations	7,675,110	7,675,110	Cumulative Results of Operations		
Total Net Position	\$ 8,750,040	\$ 8,750,040	Net Position		

# U.S. INTERNATIONAL DEVELOPMENT FINANCE CORPORATION REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED)

# COMBINING STATEMENT OF BUDGETARY RESOURCES BY MAJOR BUDGET ACCOUNT

	Budgetary										
(dollars in thousands) For the Year Ended September 30, 2024		Insurance Budgetary		Debt Financing Budgetary		Equity Budgetary		Inspector General Budgetary		Non-Budgetary Credit Reform Accounts	
Budgetary Resources											
Unobligated Balance from Prior Year											
Budget Authority, Net (Note17)	\$	6,353,752	\$	308,319	\$	201,089	\$	1,848	\$	922,863	
Appropriations		-		480,841		718,574		7,200		-	
Borrowing Authority		-		-		-		-		7,630,465	
Spending Authority from Offsetting											
Collections		358,628		212,838		53,845		-		1,589,467	
Total Budgetary Resources	\$	6,712,380	\$	1,001,998	\$	973,508	\$	9,048	\$	10,142,795	
Status of Budgetary Resources											
New Obligations and Upward Adjustments	\$	300,053	\$	731,370	\$	847,208	\$	7,224	\$	8,242,039	
Unobligated Balance, End of Year											
Apportioned, Unexpired Accounts		207,504		134,165		38,089		1,404		-	
Unapportioned, Unexpired Accounts		6,202,720		113,661		56,229		420		1,900,756	
Unexpired Unobligated Balance, End of											
Year	\$	6,410,224	\$	247,826	\$	94,318	\$	1,824	\$	1,900,756	
Expired Unobligated Balance, End of Year		2,103		22,802		31,982		-		-	
Unobligated Balance, End of year (Total)		6,412,327		270,628		126,300		1,824		1,900,756	
Total Budgetary Resources	\$	6,712,380	\$	1,001,998	\$	973,508	\$	9,048	\$	10,142,795	
Outlays, Net and Disbursements, Net											
Outlays, Net	\$	(90,852)	\$	346,784	\$	412,584	\$	6,568			
Distributed Offsetting Receipts	7	-	7	(563,238)	7		т	-,			
Agency Outlays, Net	\$	(90,852)	\$	(216,454)	\$	412,584	\$	6,568			
Disbursements, Net									\$	1,222,460	

# U.S. INTERNATIONAL DEVELOPMENT FINANCE CORPORATION REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED)

	Budgetary								i	
(dollars in thousands) For the Year Ended September 30, 2023	Insurance Budgetary		Debt Financing Budgetary		Equity Budgetary		Inspector General Budgetary		Non-Budgetary Credit Reform Accounts	
Budgetary Resources										
Unobligated Balance from Prior Year										<del>.</del>
Budget Authority, Net (Note17)	\$	6,287,152	\$	90,188	\$	107,589	\$	1,412	\$	649,513
Appropriations		-		617,745		613,379		5,583		
Borrowing Authority		-		-		-		-		6,424,983
Spending Authority from Offsetting Collections		253,243		265,593		166,621		_		984,898
Total Budgetary Resources	\$	6,540,395	\$	973,526	\$	887,589	\$	6,995	\$	8,059,394
Status of Budgetary Resources										
New Obligations and Upward										
Adjustments	\$	220,064	\$	764,229	\$	742,500	\$	5,218	\$	7,021,506
Unobligated Balance, End of Year										
Apportioned, Unexpired Accounts		203,036		58,906		589		1,369		
Unapportioned, Unexpired Accounts		6,116,140		125,386		144,500		408		1,037,888
Unexpired Unobligated Balance, End of Year	Ś	6,319,176	\$	184,292	\$	145,089	\$	1,777	Ś	1,037,888
Expired Unobligated Balance, End of Year	,	1,155	,	25,005	,		,	-,	,	_,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
Unobligated Balance, End of year (Total)		6,320,331		209,297		145,089		1,777		1,037,888
Total Budgetary Resources	\$	6,540,395	\$	973,526	\$	887,589	\$	6,995	\$	8,059,394
Outlays, Net and Disbursements, Net										
Outlays, Net	\$	(143,262)	\$	353,497	\$	375,957	Ś	4,481		
Distributed Offsetting Receipts	ڔ	(143,202)	ڔ	(398,962)	ڔ	3/3,33/ -	ې	4,401		
Agency Outlays, Net	\$	(143,262)	\$	(45,465)	\$	375,957	\$	4,481		
Disbursements, Net									\$	1,609,419

# U.S. INTERNATIONAL DEVELOPMENT FINANCE CORPORATION OTHER INFORMATION (UNAUDTED)

## REPORT ON THE PAYMENT INTEGRITY INFORMATION ACT

In accordance with OMB guidance on the implementation of the Payment Integrity Information Act (PIIA) of 2019, DFC performed a risk assessment on payment integrity and determined that its programs present a low risk and not susceptible to significant improper payments. For additional information on payment integrity, see <a href="PaymentAccuracy.gov">PaymentAccuracy.gov</a>.

# U.S. INTERNATIONAL DEVELOPMENT FINANCE CORPORATION APPENDIX (UNAUDITED)

# **ACRONYM LISTING**

ACRONYM	DEFINITION
ASC	Financial Accounting Standards Codification
BUILD	Better Utilization of Investments Leading to Development
CSC	Credit Subsidy Calculator
DCA	Development Credit Authority
DFC	U.S. International Development Finance Corporation
DOL	Department of Labor
FFB	Federal Financing Bank
FASAB	Financial Accounting Standards Advisory Board
FBwT	Fund Balance with Treasury
FCRA	Federal Credit Reform Act of 1990
FECA	Federal Employees' Compensation Act
FERS	Federal Employees Retirement System
FMFIA	Federal Managers' Financial Integrity Act of 1982
FR	Financial Report
FY	Fiscal year
GAAP	Generally Accepted Accounting Principles
GTAS	Government-wide Treasury Account Symbol Adjusted Trial Balance System
OLC	Department of Justice Office of Legal Counsel
OMB	Office of Management and Budget
OPIC	Overseas Private Investment Corporation
ОРМ	Office of Personnel Management
PEA	President's Economic Assumptions
PIIA	Payment Integrity Information Act
SBR	Statement of Budgetary Resources
SFFAS	Statement of Federal Financial Accounting Standards
TREASURY	U.S. Department of Treasury
U.S.	United States
USAID	United States Agency for International Development